

December 2007

AIR INSTALLATION COMPATIBLE USE ZONE STUDY

ANDREWS AIR FORCE BASE, MARYLAND

DECEMBER 2007

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ACRONYMS AND ABBREVIATIONS

AFB Air Force Base

AFI Air Force Instruction

AGL above ground level

AICUZ Air Installation Compatible Use Zone

ALM A-weighted sound level or maximum sound level

APZ Accident Potential Zone

cps cycles per second

CZ Clear Zone

dB decibel

dBA A-weighted sound level measured in decibels

DNL Day-Night Average A-Weighted Sound Level

DoD Department of Defense

FAA Federal Aviation Administration

FAR Federal Aviation Regulations

HUD Housing and Urban Development

Hz Hertz

INM Integrated Noise Model

LZ landing zone

MSA Metropolitan Statistical Area

MSL mean sea level

NLR Noise Level Reduction

SEL sound exposure level

SLUCM Standard Land Use Coding Manual

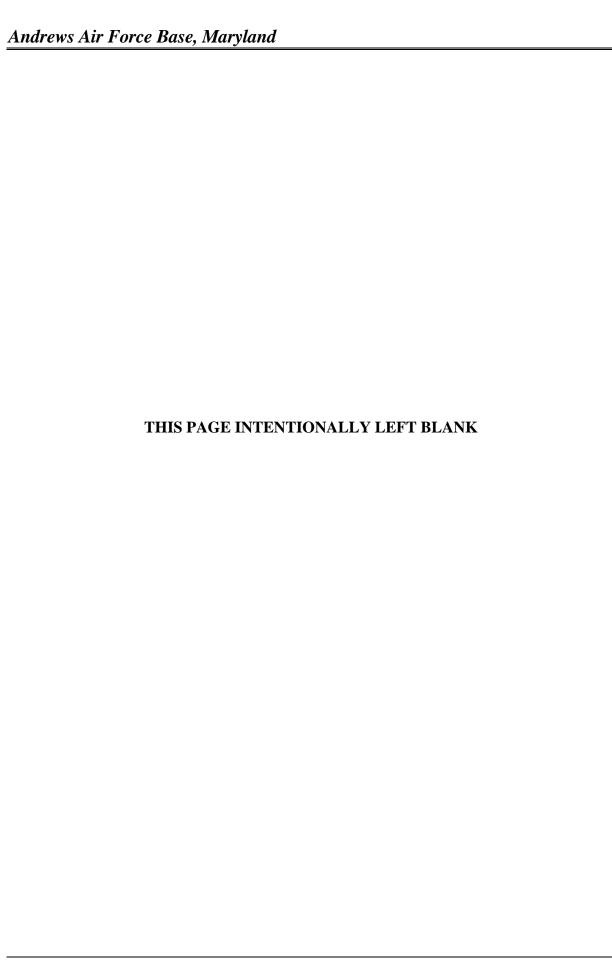
the Base
Andrews Air Force Base

UCLA University of California at Los Angeles

UFC Unified Facilities Criteria

U.S. United States

USEPA United States Environmental Protection Agency



SECTION 1 PURPOSE AND NEED

1.1 INTRODUCTION

This study is an update of the 1998 Andrews Air Force Base (AFB), Maryland Air Installation Compatible Use Zone (AICUZ) Study. The update presents and documents changes to the AICUZ amendment for the period 1998-2007 and is based on the May 2007 aircraft operations condition. This AICUZ Study reaffirms Air Force policy of assisting local, regional, state, and federal officials in the areas neighboring Andrews AFB by promoting compatible development within the AICUZ area of influence; and protecting Air Force operational capability from the effects of land use that are incompatible with aircraft operations. Specifically, the report documents changes in aircraft operations since the last study and provides noise contours and compatible use guidelines for land areas neighboring the installation based on the May 2007 operations. This information is provided to assist local communities and to serve as a tool for future planning and zoning activities. Changes that occurred since the 1998 Andrews AFB AICUZ Study include:

- Addition, elimination, and modification of aircraft flight tracks to correspond to flying operations changes;
- Addition, elimination, and modification of the number of operations associated with the various aircraft types; and
- Technical improvements to the NOISEMAP Version 7.296 computer modeling program.

1.2 PURPOSE AND NEED

The purpose of the long-standing AICUZ program is to promote compatible land development in areas subject to aircraft noise and accident potential. The Air Force provides the AICUZ Study to all local communities to assist them in preparing local land use plans. As Prince George's County prepares and modifies land use development plans, recommendations from this updated AICUZ Study should be included in the planning process to prevent incompatible land use that could compromise the ability of Andrews AFB to fulfill its mission. Accident potential and aircraft noise should be major considerations in the planning process.

Air Force AICUZ guidelines reflect land use recommendations for the Clear Zones (CZ), Accident Potential Zones (APZ) I and II, and four noise zones exposed to noise levels at or above 65 decibels (dB) Day-Night Average A-Weighted Sound Level (DNL). These guidelines were established on the basis of studies prepared and sponsored by several federal agencies, including the United States Department of Housing and Urban Development, United States Environmental Protection Agency (USEPA), United States Air Force, and state and local agencies. The guidelines recommend land uses that are compatible with airfield operations while allowing maximum beneficial use of adjacent properties. The Air Force has

no desire to recommend land use regulations that render property economically useless. It does, however, have an obligation to the inhabitants of the Andrews AFB area of influence and the citizens of the United States to point out ways to protect the public investment in the installation and the people living in areas adjacent to the installation. The AICUZ area of influence includes the area within the DNL 65 dB and greater noise exposure area and the area within the CZs and APZs.

1.3 PROCESS, PROCEDURE, AND NOISE METRICS

Preparation and presentation of this update to Andrews AFB's AICUZ Study is part of the continuing Air Force participation in the local planning process. Guidance for the Air Force AICUZ program is contained in Air Force Instruction (AFI) 32-7063, *Air Installation Compatible Use Zone Program*, which implements Department of Defense (DoD) Instruction 4165.57, *Air Installations Compatible Use Zones*. This AICUZ Study is accompanied by a Citizen's Brochure, which is a separate document that summarizes the Study.

As local communities prepare land use plans and zoning ordinances, the Air Force recognizes it has the responsibility to provide input on its activities relating to the community. This study is presented in the spirit of mutual cooperation and assistance by Andrews AFB to aid in the land use planning process around the Base.

The AICUZ program uses the latest technology to define noise levels in areas near Air Force installations with a flying mission. Aircraft operational data used in this study were collected at Andrews AFB during the period March 2006-May 2007. The Air Force reviewed and validated the data through a communicative process that was finalized in May 2007. Aircraft flight data were obtained to derive average daily operations by runway and type of aircraft. Analysis of Andrews AFB's flying operations included the types of aircraft, flight patterns utilized, variations in altitude, power settings, number of operations, and hours of operations. These data were supplemented by flight track information (where we fly), flight profile information (how we fly), and ground runup information. After verification for accuracy, the data were input into the NOISEMAP Version 7.296 computer program to produce DNL noise contours. The noise contours for Andrews AFB were plotted on an area map and overlaid with the CZ and APZ areas for the airfield.

The noise contours reflecting the 2007 aircraft operations condition and land use data calculations in this AICUZ Study were prepared by Parsons (Parsons 2007). The basic data for the background maps were obtained from the Maryland-National Capital Park and Planning Commission. The land use and zoning figures presented in Section 5 were developed using additional sources including the Maryland State Highway Administration and the Maryland Department of Planning.

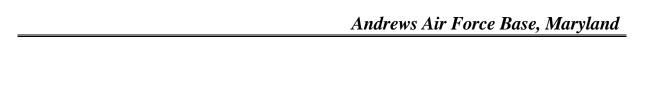
1.4 COMPUTERIZED NOISE EXPOSURE MODELS

The Air Force adopted the NOISEMAP computer program to describe noise impacts created by aircraft operations. NOISEMAP is one of two USEPA-approved computer

programs; the other is the Integrated Noise Model (INM) used by the Federal Aviation Administration (FAA) for noise analysis at civil airports. The NOISEMAP and INM programs are similar; however, INM is specifically designed to model aircraft flight operations at civil airports.

NOISEMAP is a suite of computer programs and components developed by the Air Force to predict noise exposure in the vicinity of an airfield due to aircraft flight, maintenance, and ground run-up operations. The components of NOISEMAP are:

- BASEOPS is the input module for NOISEMAP and is used to enter detailed aircraft flight track and profile and ground maintenance operational data.
- NOISEFILE is a comprehensive database of measured military and civil aircraft noise data. Aircraft operational information is matched with the noise measurements in the NOISEFILE after the detailed aircraft flight and ground maintenance operational data has been entered into BASEOPS.
- NMAP is the computational module in NOISEMAP. NMAP takes BASEOPS input
 and uses the NOISEFILE database to calculate the noise levels caused by aircraft
 events at specified grid points in the airbase vicinity. The output of NMAP is a
 series of georeferenced data points, specific grid point locations, and corresponding
 noise levels.
- NMPLOT is the program for viewing and editing the sets of georeferenced data points. NMPLOT plots the NMAP output in a noise contour grid that can be exported as files that can be used in mapping programs for analyzing the noise impacts.



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SECTION 2 INSTALLATION DESCRIPTION

2.1 DESCRIPTION OF ANDREWS AIR FORCE BASE

Andrews AFB is located in the Maryland portion of the Washington D.C. Metropolitan Area. The Base is situated in northwestern Prince George's County, approximately 5 miles southeast of the Washington D.C. boundary line. The Capital Beltway (I-495) passes just west of installation, and the surrounding lands are heavily developed as part of the Washington D.C. suburban core. The Base encompasses 4,346 acres of fee-owned federal land. Andrews AFB has two parallel runways, respectively designated as Runways 01Left/19Right (01L/19R), and 01R/19L. Figure 2.1 shows the location of Andrews AFB.

Andrews AFB is responsible for two outlying communication sites: Brandywine and Davidsonville. The Brandywine site covers 1,635 acres and is located 10 miles south of the Base. The Davidsonville site, which covers over 900 acres, is approximately 20 miles northeast of the Base. The Davidsonville and Brandywine sites each have landing zones and support helicopter training operations.

2.2 MISSION

The 316th Wing -- the Base's host wing -- is responsible for maintaining emergency reaction rotary-wing airlift and other National Capital Region contingency response capabilities critical to national security and for organizing, training, equipping, and deploying combat-ready forces for Air and Space Expeditionary Forces. The Wing also provides installation security, services and airfield management to support the President, Vice President, other U.S. senior leaders and more than 50 tenant organizations and federal agencies. Flying operations are accomplished by units from the Department of Defense (Air Force, Air National Guard, Army, Navy, Marine Corps, and Defense Intelligence Agency), Department of Energy, and Maryland State Police.

2.3 ECONOMIC IMPACT

Andrews AFB is within the Washington Metropolitan Statistical Area (MSA). This MSA is extremely large and diverse, covering all of Washington D.C. and nearby parts of Virginia, Maryland, and West Virginia. The unit is formally known as the Washington-Arlington-Alexandria-DC-VA-MD-WVA MSA and is home to over five million people. The majority of this population lives in the dense suburban zones that ring the nation's capital. These suburban areas stretch south along the I-95 corridor as far as Fredericksburg, Virginia. Dense suburban development also extends west to Manassas, Virginia and northwest to Charlestown, West Virginia, and Frederick, Maryland. The northeastern suburban areas of Washington, D.C. meld with the Baltimore suburbs into a single area of medium density development. Areas to the east and southeast of Washington D.C. are somewhat less extensively developed.

These localities are characterized by a mix of older towns and suburbs, rural fringe, and recent residential development.

2.3.1 Local Economic Characteristics

Local economic characteristics within the Washington D.C. MSA are varied. Suburban areas such as Fairfax County in Virginia and Montgomery County in Maryland rank as some of the wealthiest localities in the nation in terms of household income. By contrast, some neighborhoods in Washington D.C. (the District) remain blighted with high poverty and unemployment rates. In general, the Washington D.C. MSA enjoys a robust economy and the area has experienced sustained growth over many years. The region has traditionally lacked a heavy industrial/manufacturing base; the economy has been driven by government, defense, and other service industry sectors. In recent decades, the area has attracted a large number of technology firms and these high growth industries contribute heavily to the economy of the National Capital Region.

As shown in Table 2.1, the estimated 2005 population of the Washington D.C. MSA stands at over 5.4 million. The region's population increased by 14.2 percent between 1990 and 2000, and is expected to reach 5.9 million by 2010. Population growth in Prince George's County is also robust, with a 9.1 percent increase between 1990 and 2000. By contrast, population of the District decreased during the same time, and this trend is expected to continue through 2010.

2010 1990 2000 2005 Area projection Prince George's 729,268 801,515 943,100 846,123 County Washington DC 606,900 572,059 550,521 529,700 Washington DC 4,222,830 4,923,153 5,408,028 5,908,000 MSA

Table 2.1 Historic and Projected Population

Source: U.S. Census Bureau 2000

Despite being located within a major, fast growing metropolitan area, Andrews AFB has a significant overall impact on the economy of Prince George's County and surrounding areas. The median income in Prince George's County in 2003 was \$53,659, just slightly below the Maryland medium household income of \$54,302. The Prince George's County poverty rate in 2003 was 9.4 percent, above the Maryland mean of 8.8 percent. By contrast, the 2003 median household income for nearby Montgomery County was \$76,546, with just 6.4 percent of the county population living below the poverty line. Table 2.2 lists the major civilian employment sectors in Prince George's County for 2003, the latest year in which county level economic statistics are available.

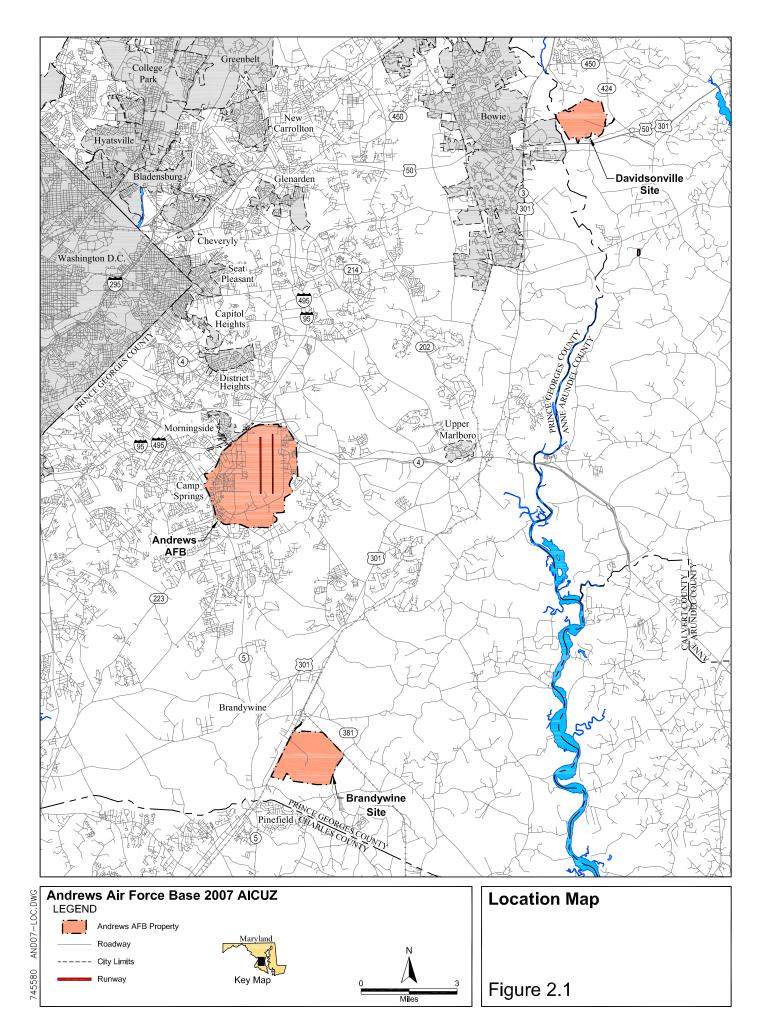


Table 2.2 Prince George's Employment Estimates by Industry Group

Industry	Employees	Establishments
Forestry and Fishing	20-99	4
Mining	100-249	9
Utilities	500-999	7
Construction	31,734	1,536
Manufacturing	10,535	366
Wholesale Trade	20,455	699
Retail Trade	38,802	2,302
Transportation and Warehousing	8,040	353
Information	9,796	297
Real Estate Rental & Leasing	6,048	638
Professional, Scientific& Technical Services	20,546	1,058
Management of Companies and Enterprises	4,807	84
Admin Support, Waste Mgt and Remediation Enterprises	19,569	808
Educational Services	3,633	170
Accommodation & Food Services	20,546	1,058
Other Services (except administration)	15,378	1,688
Unclassified Establishments	20-99	41

Source: U.S. Economic Census

2.3.2 Base Impact

Andrews AFB directly employs 9,803 personnel. As shown in Table 2.3, the Base has a total population of 16,225 when accounting for military dependents. The annual payroll of the installation is over \$508 million (Table 2.4). As a result of payroll expenditures and the estimated value of indirect jobs in the local area, Andrews AFB has an estimated total economic impact of nearly \$1.0 billion on the local economy. The majority of this economic impact is due to payroll and contracts provided by the installation.

Table 2.3 Personnel by Classification

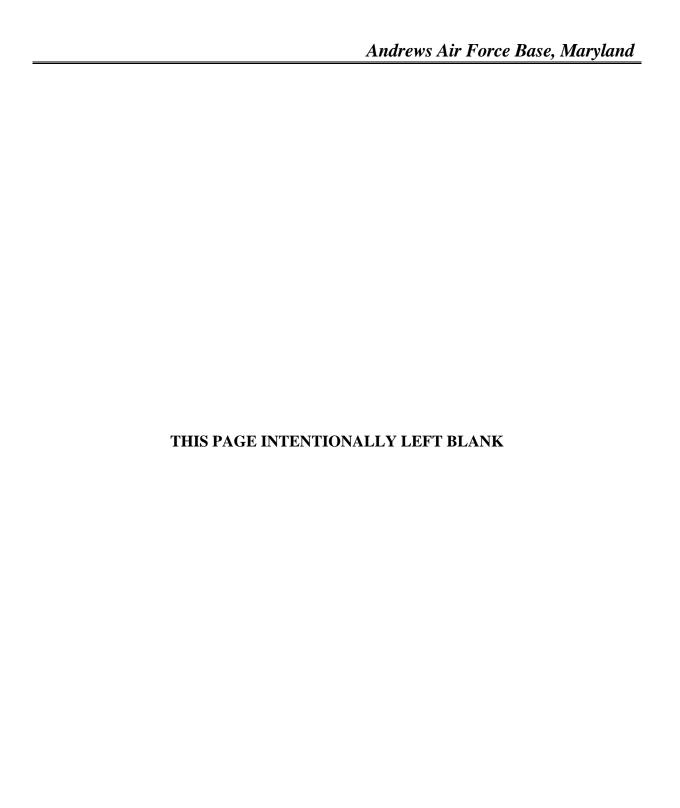
Classification	Total
Active Duty Military	5,568
Reserve and Guard	1,623
Total Military	7,191
Appropriated Fund Civilian Employees	937
Other Civilian Employees	1,675
Military Dependents	6,422
Total Civilian	9,034
Grand Total	16,225

Source: Andrews AFB Economic Impact Report FY06

Table 2.4 Annual Economic Impact

Category	(\$)
Payroll	
Military	331,967,786
Appropriated Fund Civilian Employees	82,203,798
Other Civilian	94,246,434
Total	508,418,018
Expenditures	
Base Operations and Maintenance Spending	72,906,723
Base Non-Operations and Maintenance Spending	11,257,046
Other	136,260,068
Total	220,423,837
Estimated Value of Indirect Jobs	232,638,176
Grand Total	961,480,031

Source: Andrews AFB Economic Impact Report FY06



SECTION 3 AIRCRAFT OPERATIONS

3.1 INTRODUCTION

To describe the relationship between aircraft operations and land use at and around the airfield, it is necessary to fully evaluate the exact nature of flying activities. The May 2007 inventory of Andrews AFB aircraft operations included where aircraft fly, how high they fly, how many times they fly over a given area, and the time of day they operate.

Subsection 3.2 discusses aircraft operations at Andrews AFB. Subsection 3.3 discusses runway and flight track utilization for all operations by aircraft type. Subsection 3.4 describes aircraft maintenance activity, Subsection 3.5 discusses aircraft flight profiles, and Subsection 3.6 presents climatological data.

3.2 AIRCRAFT OPERATIONS

Over 141,000 annual aircraft operations occurred at Andrews AFB for the period May 2006-April 2007 based on aircraft operations data validated in May 2007. An aircraft operation is defined as one takeoff/departure, one approach/landing, or half a closed pattern. A closed pattern consists of two portions, a takeoff/departure and an approach/landing, *i.e.*, two operations. A sortie is a single military aircraft flight from the initial takeoff through the termination landing. The minimum number of aircraft operations for one sortie is two operations, one takeoff (departure) and one landing (approach).

Table 3.1 summarizes the projected average busy-day aircraft operations for the Andrews AFB airfield based on information provided by Base staff, flying organization, and air traffic control personnel. The 20 Air Force, Air National Guard, Army, Navy, Marine Corps, Defense Intelligence Agency, Department of Energy, and Maryland State Police flying units at Andrews AFB operate 16 different aircraft types such as executive transport, cargo, fighter, and helicopter. In addition to the Andrews AFB based aircraft, 54 types of transient military and civil aircraft conduct operations at the Base. The table reflects a total of about 314 average busy-day aircraft operations based on collected operations data. Approximately 8 percent of the operations occur at night (10:00 p.m.-7:00 a.m.). Helicopters from Andrews AFB's 1st Helicopter Squadron also accomplish operations at the Brandywine and Davidsonville sites. Appendix D contains information on the Brandywine and Davidsonville operations.

Although the number of military and civil aircraft operations at an installation usually varies from day to day, NOISEMAP requires input of the specific numbers of daily flight and aircraft maintenance engine runup operations. The Air Force does not follow the FAA's use of the "average annual day" in which annual operations are averaged over an entire 365-day year. Neither does the Air Force use the "worst-case day" since it typically does not represent the typical noise exposure. Instead, the Air Force uses the "average busy-day" concept in which annual operations for an aircraft type are averaged over the number of flying days per

year by that aircraft type. Non-flying days (*e.g.*, weekends or holidays) are not used in computing the "average busy-day" operations. Flying by Andrews AFB flying units ranges from 104 to 260 days per year. Transient aircraft operations are based on 365 days per year.

Table 3.1 Average Busy-Day Aircraft Operations for 2007

Aircraft Type	Daily Arrival/ Departure Operations	Daily Closed Pattern Operations	Total Daily Operations
Andrews AFB Aircraft			
16 types	122.67	144.29	266.96
Transient Aircraft			
54 types	47.45	0.00	47.45
Total	170.12	144.29	314.41

Note: An operation is one takeoff/departure or one arrival/landing. A closed pattern consists of two operations, one takeoff and one landing.

3.3 RUNWAY AND FLIGHT TRACK UTILIZATION

Runways 01L/19R and 01R/19L are oriented 011°-191° magnetic. Runway 01L/19R is 9,300 feet long and 200 feet wide. Runway 01R/19L is 150 feet wide and 9,755 feet long. The overruns at the ends of each runway are approximately 1,000 feet long. The airfield elevation is 280 feet above mean sea level (MSL).

Aircraft operating at Andrews AFB use the following flight patterns:

- Straight-out departure;
- Straight-in arrival;
- Overhead closed patterns both east and west of the airfield;
- Radar closed patterns to the east of the airfield; and,
- Re-entry patterns.

To reduce the affect of noise, Andrews AFB limits transient aircraft to one approach to a full stop landing. Additionally, the Base controls and schedules missions to keep noise levels low, especially at night.

Flight patterns specific to Andrews AFB result from several considerations, including:

- Takeoff patterns routed to avoid noise-sensitive areas as much as possible;
- Arrivals and departures routed to avoid restricted airspace;
- Criteria governing the speed, rate of climb, and turning radius for each type of aircraft;
- Efforts to control and schedule missions to keep noise levels low, especially at night;
 and

• Coordination with the FAA to minimize conflict with civil aircraft operations.

Planning for the areas surrounding an airfield considers three primary aircraft operational/land-use determinants: (1) aircraft accident potential to land users; (2) aircraft noise; and (3) hazards to operations from land uses (*e.g.*, height of structures). Each of these concerns is addressed in conjunction with mission requirements and safe aircraft operations to determine the optimum flight track for each aircraft type.

The flight tracks depicted in Figures 3.1 through 3.3 are the result of such planning and depict the representative flight tracks used for noise modeling. The flight track locations represent the various types of arrivals, departures, and closed patterns accomplished at Andrews AFB. A closed pattern includes successive takeoffs and landings or low approaches where the aircraft does not exit the tower- or radar-controlled traffic pattern. Closed patterns allow pilots to accomplish numerous landings in a short period of time to meet training and certification requirements.

The location for each track is representative for the specific track and may vary due to air traffic control, weather, and other reasons (*e.g.*, one pilot may fly the track on one side of the depicted track, while another pilot may fly the track slightly to the other side). Runway use is: Runway 01L—35 percent; Runway 19R—19 percent; Runway 01R—28 percent; and Runway 19L-18 percent.

3.4 AIRCRAFT MAINTENANCE RUNUP OPERATIONS

To the maximum extent possible, aircraft maintenance engine runup locations have been established in areas to minimize noise for people in the surrounding communities, as well as for those on base. Aircraft maintenance engine runup operations are accomplished by based flying units and their associated maintenance functions. When possible, engine ground runups are accomplished in a hush house.

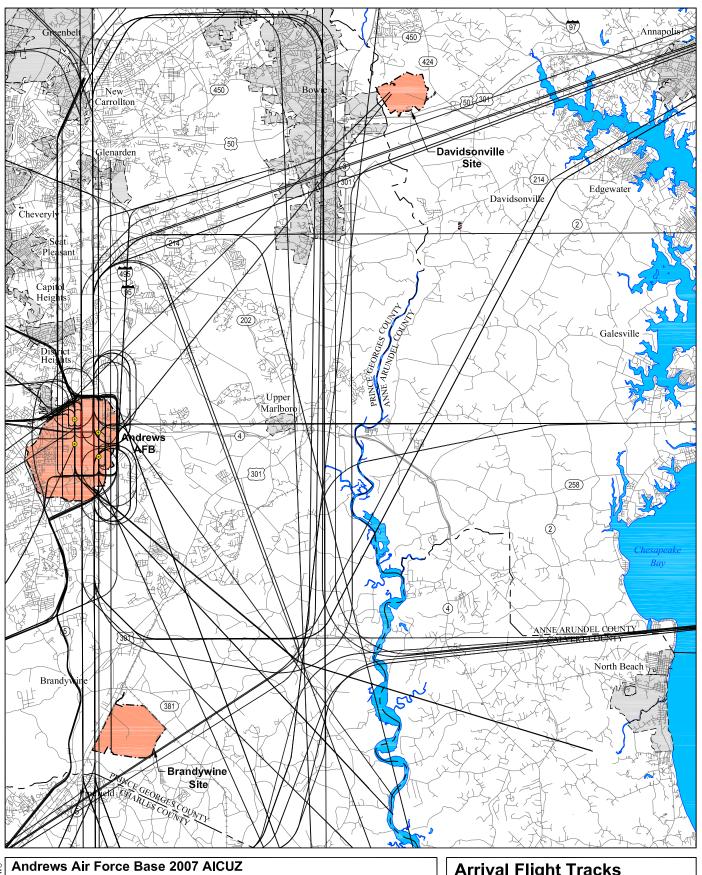
Average busy-day aircraft maintenance runup operations were calculated similarly to flight operations described in Subsection 3.1. Weekly, monthly, or annual estimates of runups provided by Andrews AFB aircraft maintenance personnel were divided by the typical number of days runups were performed over the respective period. Approximately 0.2 percent of the total aircraft maintenance runup time at Andrews AFB occurs during nighttime (10:00 p.m. to 7:00 a.m.).

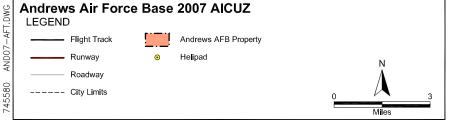
3.5 AIRCRAFT FLIGHT PROFILES

For purposes of this AICUZ Study, aircraft "flight profiles" denote the aircraft power settings, altitudes above runway level, and airspeeds along each flight track. Aircraft flight profiles for based aircraft were obtained from Andrews AFB personnel. Generic flight profiles from the BASEOPS database were used to model operations for the other military and civilian aircraft types.

3.6 CLIMATOLOGICAL DATA

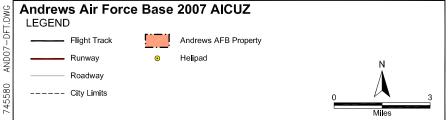
Weather conditions, measured by temperature and relative humidity, are an important factor in the propagation of noise. Temperature and relative humidity affect sound absorption. The average temperature and humidity for each month of the year are input into BASEOPS, which then calculates the sound absorption coefficient for each month. Ranking the twelve monthly sound absorption coefficients from smallest to largest, BASEOPS chooses the sixth smallest sound absorption coefficient to represent the typical weather conditions at the installation. The month with the sixth smallest sound absorption coefficient for Andrews AFB is the month with the average monthly temperature of 65 degrees Fahrenheit and 68 percent relative humidity.



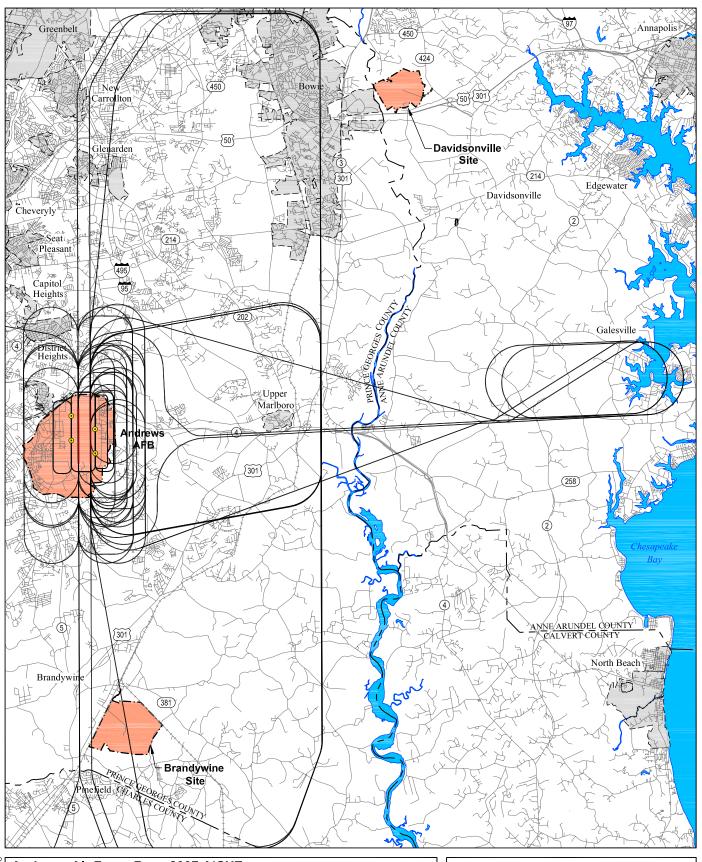


Arrival Flight Tracks Figure 3.1



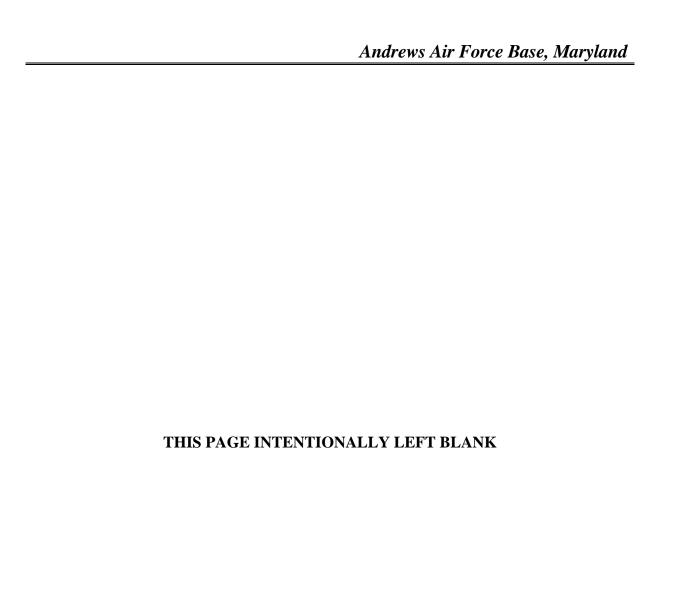


Departure Flight Tracks Figure 3.2





Closed Pattern Flight Tracks Figure 3.3



SECTION 4 EFFECTS OF AIRCRAFT OPERATIONS

4.1 INTRODUCTION

This section has two purposes. The first is to describe the imaginary surfaces associated with obstructions to air navigation, noise exposure, CZs, and APZs. The second purpose is to present applicable land-use compatibility guidelines and the Air Force's participation in the land-use planning process.

4.2 RUNWAY AIRSPACE IMAGINARY SURFACES

Obstructions to air navigation are considered to be:

- Natural objects or man-made structures that protrude above the planes or imaginary surfaces, and/or;
- Man-made objects that extend more than 500 feet above ground level (AGL) at the site of the structure.

4.2.1 Explanation of Terms

The following elevation, runway length, and dimensional criteria apply:

- Controlling Elevation—Whenever surfaces or planes within the obstruction criteria overlap, the controlling (or governing) elevation becomes that of the lowest surface or plane.
- Runway Length—Andrews AFB has two runways. Runways 01L/19R and 01R/19L are 9,300 and 9,755 feet long, respectively. Both runways are Class B runways that are designed and built for sustained aircraft landings and take-offs:
- Established Airfield Elevation—The established elevation for the Andrews AFB airfield is 280 feet above MSL.
- Dimensions—All dimensions are measured horizontally unless otherwise noted.

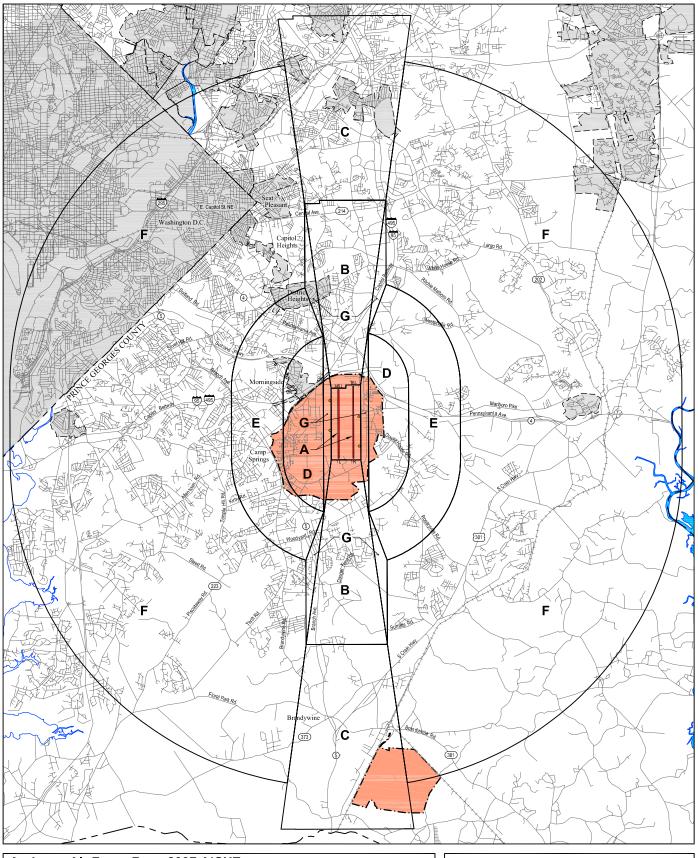
4.2.2 Runway Airspace Imaginary Surfaces

Runway airspace imaginary surfaces, in graphical form, are the result of the application of obstruction height criteria to Andrews AFB. Imaginary surfaces are surfaces in space around airfields in relation to runways. The surfaces are designed to define the obstacle-free airspace at and around the airfield. Refer to Unified Facilities Criteria (UFC) 3-260-01, Airfield and Heliport Planning and Design, for a more complete description of runway airspace imaginary surfaces for Class B runways. Air Force obstruction criteria in UFC 3-260-01 are based on those contained in Federal Aviation Regulation (FAR) Part 77, Objects Affecting Navigable Airspace, Subpart C. FAR Part 77 provides guidance on submittal of FAA Form 7460-1, Notice of Proposed Construction or Alteration. The form is used to

notify the FAA of construction or alteration of structures proximate to imaginary surfaces around airfields.

Figure 4.1 depicts the runway airspace imaginary surfaces for the Andrews AFB Class B runways. The following paragraphs contain definitions of the runway airspace imaginary surfaces for Air Force class B runways:

- Primary Surface—An imaginary surface symmetrically centered on the runway, extending 200 feet beyond each runway end that defines the limits of the obstruction clearance requirements in the vicinity of the landing area. The width of the primary surface is 2,000 feet, or 1,000 feet on each side of the runway centerline.
- Clear Zone Surface—An obstruction-free surface (except for features essential for aircraft operations) on the ground symmetrically centered on the extended runway centerline beginning at the end of the runway and extending outward 3,000 feet. The CZ width is 3,000 feet (1,500 feet to either side of runway centerline).
- Accident Potential Zone Surfaces—APZ I begins at the outer end of the CZ and is 5,000 feet long and 3,000 feet wide. APZ II begins at the outer end of APZ I and is 7,000 feet long and 3,000 feet wide.
- Approach-Departure Clearance Surface—This imaginary surface is symmetrically centered on the extended runway centerline, beginning as an inclined plane (glide angle) 200 feet beyond each end of the primary surface, and extending for 50,000 feet. The slope of the approach-departure clearance surface is 50:1 until it reaches an elevation of 500 feet above the established airfield elevation. It then continues horizontally at this elevation to a point 50,000 feet from the starting point. The width of this surface at the runway end is 2,000 feet, flaring uniformly to a width of 16,000 feet at the end point.
- Inner Horizontal Surface—This imaginary surface is an oval plane at a height of 150 feet above the established airfield elevation. The inner boundary intersects with the approach-departure clearance surface and the transitional surface. The outer boundary is formed by scribing arcs with a radius 7,500 feet from the centerline of each runway end and interconnecting these arcs with tangents.
- Conical Surface—This is an inclined imaginary surface extending outward and upward from the outer periphery of the inner horizontal surface for a horizontal distance of 7,000 feet to a height of 500 feet above the established airfield elevation. The slope of the conical surface is 20:1. The conical surface connects the inner and outer horizontal surfaces.
- Outer Horizontal Surface—This imaginary surface is located 500 feet above the established airfield elevation and extends outward from the outer periphery of the conical surface for a horizontal distance of 30,000 feet.



Andrews Air Force Base 2007 AICUZ LEGEND A Primary Surface Runway **B** Approach-Departure Clearance Surface (50:1 Slope Ratio) Roadway C Approach-Departure Clearance Surface (Horizontal) City Limits **D** Inner Horizontal Surface (45.72m [150'] Elevation) E Conical Surface (20:1 Slope Ratio) Andrews AFB Outer Horizontal Surface (152.40m [500'] Elevation) G Transitional Surface (7:1 Slope Ratio)

Class B Air Force Runway **Airspace Imaginary Surfaces**

Figure 4.1

13,000

• Transitional Surface—This imaginary surface extends outward and upward at right angles to the runway centerline and extended runway centerline at a slope of 7:1. The transitional surface connects the primary and the approach-departure clearance surfaces to the inner horizontal, the conical, and the outer horizontal surfaces.

4.3 RESTRICTED AND/OR PROHIBITED LAND USES

The land areas outlined by these criteria should be regulated to prevent uses that might otherwise be hazardous to aircraft operations. The following uses should be restricted and/or prohibited:

- Releases into the air of any substance that would impair visibility or otherwise interfere with the operation of aircraft (e.g., steam, dust, or smoke);
- Light emissions, either direct or indirect (reflective), that would interfere with pilot vision;
- Electrical emissions that would interfere with aircraft communications systems or navigational equipment;
- Uses that would attract birds or waterfowl, including but not limited to, operation of sanitary landfills, waste transfer facilities, maintenance of feeding stations, sand and gravel dredging operations, storm water retention ponds, created wetland areas, or the growing of certain vegetation; and
- Structures within 10 feet of aircraft approach-departure and/or transitional surfaces.

4.4 NOISE EXPOSURE

NOISEMAP Version 7.296 was used to calculate and plot the DNL noise contours based on the average busy-day aircraft operations data collected in 2007 and described in Subsections 3.1 through 3.6. Figure 4.2 shows the DNL noise contours plotted in 5 dB increments, ranging from DNL 65 dB to DNL at or above 80 dB.

Different sounds have different frequency content. When describing sound and its effect on a human population, A-weighted (dB) sound levels are typically used to account for the response of the human ear. The term "A-weighted" refers to a filtering of the sound signal to emphasize frequencies in the middle of the audible spectrum and to de-emphasize low and high frequencies in a manner corresponding to the way the human ear perceives sound. This filtering network has been established by the American National Standards Institute. The A-weighted noise level has been found to correlate well with people's judgments of the noisiness of different sounds and has been in use for many years as a measure of community noise. The noise levels presented in this AICUZ Study are A-weighted.

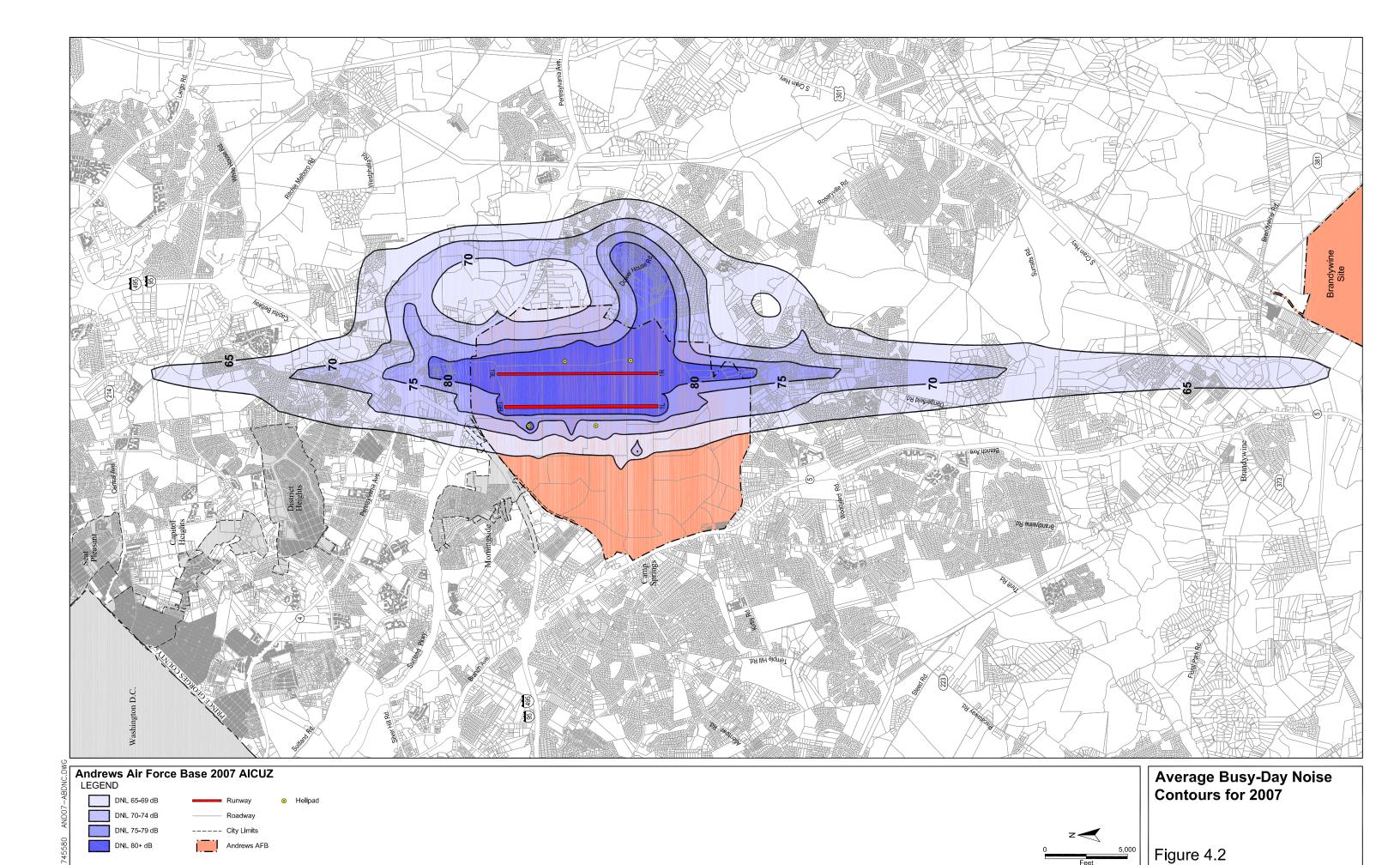


Table 4.1 shows the off-installation noise exposure within the DNL 65 dB and greater noise exposure area for aircraft operations at Andrews AFB in terms of acreage and estimated population. DNL is the measure of the total noise environment. DNL averages the sum of all aircraft noise producing events over a 24-hour period, with a 10 dBA upward adjustment added to the nighttime events (between 10:00 p.m. and 7:00 a.m.). The population data used in preparing this estimate was obtained from the United States Census Bureau 2000 census. To estimate affected population, it was assumed that population was equally distributed within a census tract area. Using this assumption, the total acreage and population in each census tract surrounding Andrews AFB was collected and assessed. Using the noise contour information, the number of acres of land in each noise zone (*i.e.*, DNL 65-69 dB, 70-74 dB, 75-79 dB, and 80 dB and greater) was divided by the number of acres of land in each census tract to determine what portion of the census tract was contained within each noise zone. The population total in each block-group was then multiplied by this ratio to estimate population exposed to aircraft noise at and above DNL 65 dB.

Table 4.1 Area and Population within DNL 65 dB and Greater Noise Exposure Area (Off-Installation)

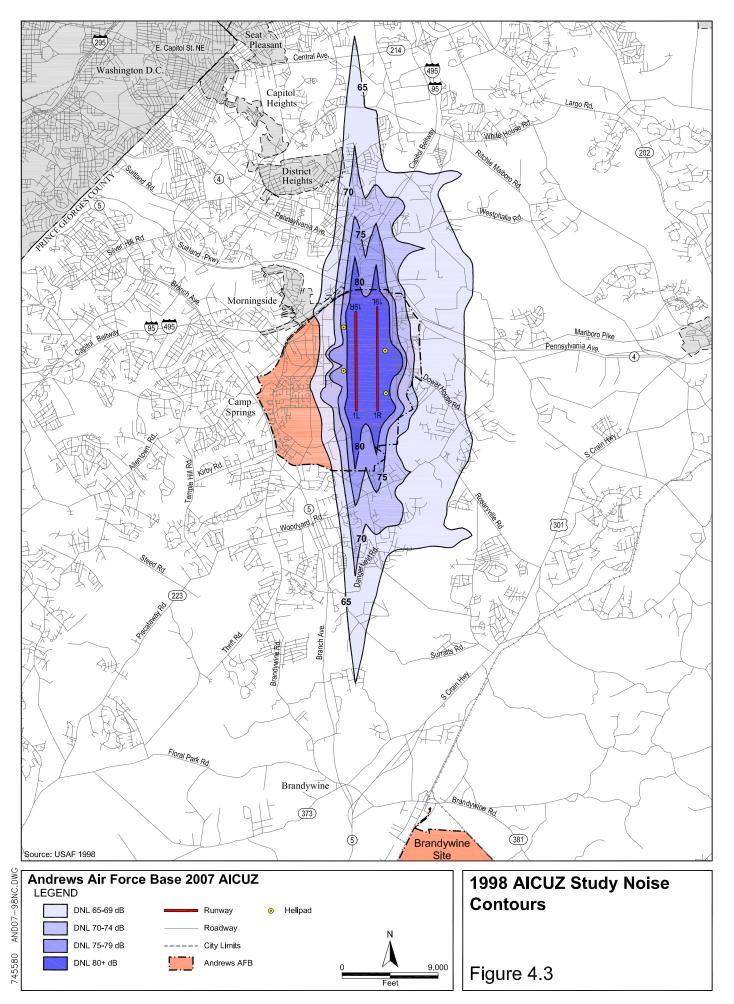
DNL Noise Zone	Acres	Population
65–69	5,008	7,462
70–74	2,187	2,431
75–79	701	789
80+	394	401
Total	8,290	11,083

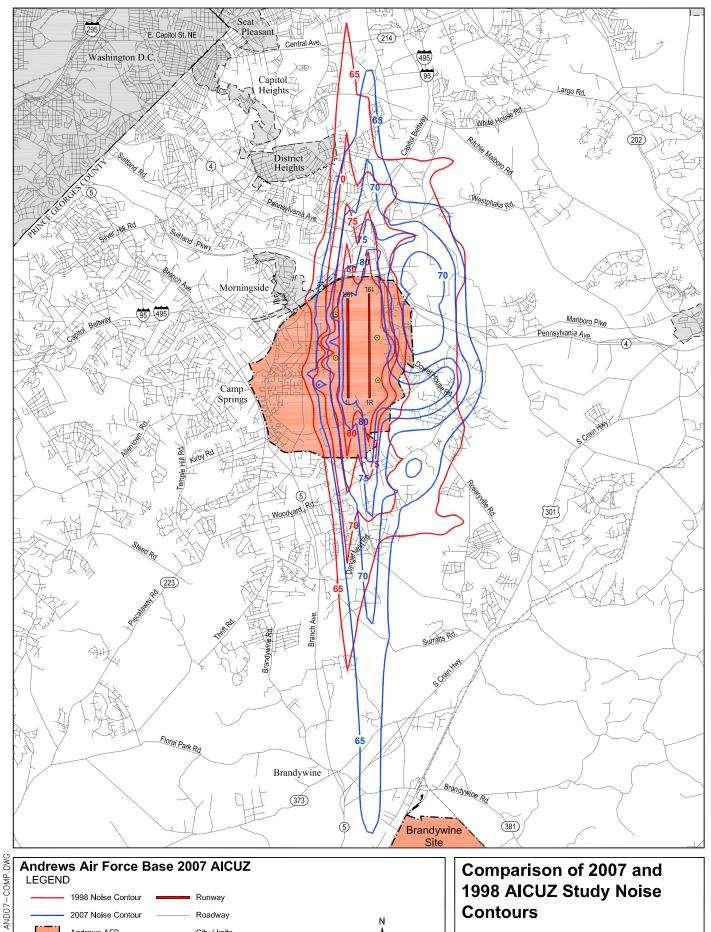
From Table 4.1, a total of 8,290 acres and 11,083 persons are expected to be in the off-installation area within the DNL 65 dB and greater noise exposure area. The largest affected population is within the DNL 65–69 dB noise zone. This area is estimated to contain 5,008 acres in off-installation land area (60 percent of the total) and an estimated population of 7,462 persons (67 percent of the total) based on the calculated population densities for the area.

As mentioned in Subsection 3.2, helicopters from the 1st Helicopter Squadron accomplish operations at the Brandywine and Davidsonville sites. Appendix D contains the noise contours resulting from operations at the two locations.

4.5 COMPARISON WITH 1998 AICUZ STUDY

Noise contours presented in this study are similar in both shape and extent of coverage when compared to the noise contours in the 1998 AICUZ Study. Figure 4.3 depicts the 1998 AICUZ Study contours and Figure 4.4 compares the 2007 and 1998 contours. The off-installation exposure for this AICUZ Study is about 7 acres less than the 1998 AICUZ Study. Table 4.2 lists the total noise exposure for the four noise zones in each study. Although there are fewer off-installation acres within the DNL 65-69 dB noise zone in the 2007 AICUZ Study when compared to the 1998 Study, the number of acres within each of the







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Comparison of 2007 and 1998 AICUZ Study Noise **Contours**

Figure 4.4

other three zones is greater in the 2007 Study. Differences in the contours occur to the south where the 2007 contour extends farther and to the northeast and southeast where the 1998 contour covers more land. Additional differences occur to the northeast, east, and southeast of the installation where area that was exposed to DNL 65-69 dB in the 1998 study is exposed to DNL 70-80+ dB in the 2007 Study. The changes in the contours result from a greater number of operations being accomplished on Runway 19L/01R for 2007 when comparing the aircraft operations conditions for the 2007 and 1998 studies. The increase in operations on Runway 19L/01R causes the slight eastward "shift" of the contours when comparing 2007 and 1998. Additionally, there is a greater number of closed pattern flight tracks on the east side of the airfield under the 2007 Study, and the operations on these tracks contribute to the increased noise exposure to the northeast, east, and southeast of the installation.

Table 4.2 Total Acres within the 2007 and 1998 AICUZ Study Noise Zones (Off-Installation)

	Acres		
DNL Noise Zone	2007 Study	1998 Study	
65–69	5,008	6,172	
70–74	2,187	1,574	
75–79	701	491	
80+	394	60	
Total	8,290	8,297	

4.6 CLEAR ZONES AND ACCIDENT POTENTIAL ZONES

The purpose of this section is to describe the basis for CZs and APZs and apply the zones to the Andrews AFB runways.

4.6.1 Basis for Clear Zones and Accident Potential Zones

Areas around airports are exposed to the possibility of aircraft accidents even with well-maintained aircraft and highly trained aircrews. Despite stringent maintenance requirements and countless hours of training, past history makes it clear that accidents may occur.

The risk of people on the ground being killed or injured by aircraft accidents is miniscule. However, an aircraft accident is a high-consequence event and, when a crash does occur, the result is often catastrophic. Because of this, the Air Force does not attempt to base its safety standards on accident probabilities. Instead it approaches this safety issue from a land use-planning perspective. Designation of safety zones around the airfield and restriction of incompatible land uses can reduce the public's exposure to safety hazards.

The AICUZ program includes three safety zones: the CZ, APZ I, and APZ II. These zones were developed from analysis of over 800 major Air Force accidents that occurred within 10 miles of an Air Force installation between 1968 and 1995. Figure B-3 in Appendix B summarizes the location of these accidents.

The CZ has the highest accident potential of the three zones, as 27 percent of accidents studied occurred in this area. Due to the relatively high accident potential, the Air Force

adopted a policy of acquiring real estate interests in the CZ through purchase or easement when feasible.

APZ I is an area that possesses somewhat less accident potential than the CZ, with 10 percent of the accidents studied occurring in this zone. APZ II has less accident potential than APZ I, with 6 percent of the accidents studied occurring in this zone. While the potential for aircraft accidents in APZs I and II does not warrant land acquisition by the Air Force, land-use planning and controls are strongly encouraged in these areas for the protection of the public.

4.6.2 Clear Zones and Accident Potential Zones

Figure 4.5 depicts the CZs and APZs for Runways 01L/19R and 01R/19L at Andrews AFB. Each end of the runways has a 3,000 foot by 3,000 foot CZ and two APZs. Accident potential on or adjacent to the runway or within the CZ is so high that the necessary land use restrictions would prohibit reasonable economic use of land. It is Air Force policy to request that Congress authorize and appropriate funds to purchase the real property interests in this area to prevent incompatible land uses.

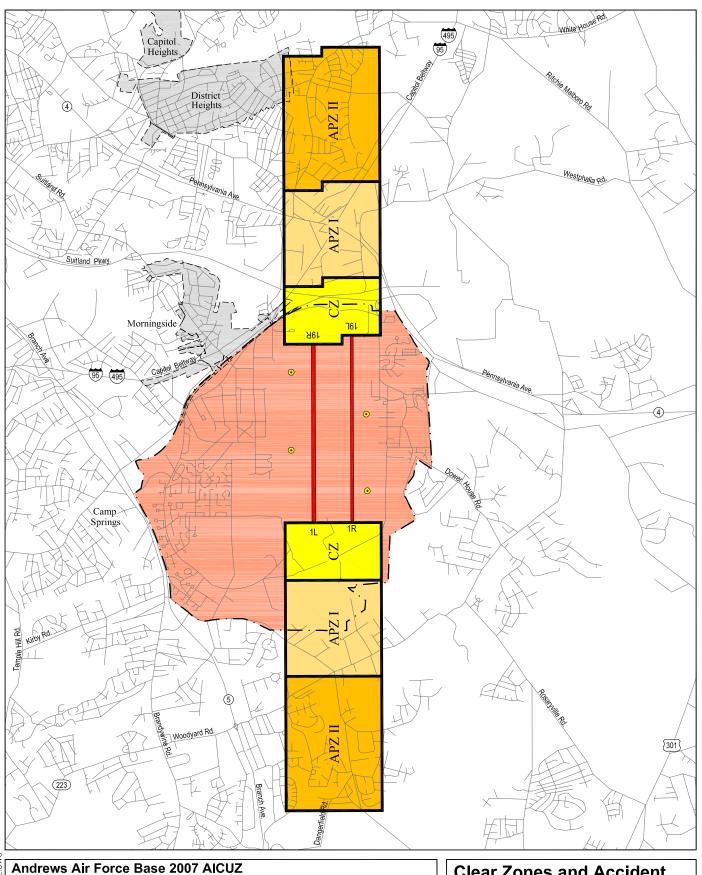
Accident potential in zone I is less critical than the CZ, but still possesses a significant risk factor. This 3,000 foot by 5,000 foot area has land use compatibility guidelines that are sufficiently flexible to allow reasonable economic use of the land, such as industrial/manufacturing, transportation, communication/utilities, wholesale trade, open space, recreation, and agriculture. However, uses that concentrate people in small areas are not acceptable.

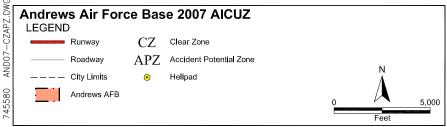
Accident potential zone II is less critical than APZ I, but still possesses potential for accidents. Accident potential zone II, also 3,000 feet wide, is 7,000 feet long extending to 15,000 feet from the runway threshold. Acceptable uses include those of APZ I, as well as low density single family residential and those personal and business services and commercial/retail trade uses of low intensity or scale of operation. High density functions such as multi-story buildings, places of assembly (e.g., theaters, churches, schools, restaurants, etc.), and high density office uses are not considered appropriate.

High people densities should be limited to the maximum extent possible in APZ II. The optimum density recommended for residential usage (where it does not conflict with noise criteria) in APZ II is one dwelling per acre. For most nonresidential usage, buildings should be limited to one story and the lot coverage should not exceed 20 percent.

4.6.3 Land Use Compatibility Guidelines

Subsection 4.6.3.1 introduces the AICUZ concept and Subsection 4.6.3.2 presents the land-use compatibility guidelines applicable to Andrews AFB.





Clear Zones and Accident Potential Zones

Figure 4.5

4.6.3.1 Introduction

The DoD developed the AICUZ program for military airfields. Using this program at its installations, the DoD works to protect aircraft operational capabilities and to assist local government officials in protecting and promoting the public's health, safety, and quality of life. The goal is to promote compatible land-use development around military airfields by providing information on aircraft noise exposure and accident potential.

AICUZ reports describe three basic types of constraints that affect, or result from, flight operations. The first constraint involves areas that the FAA and the DoD identified for height limitations (see Subsection 4.2).

The second constraint involves noise zones based on the DNL metric and the DoD NOISEMAP method. Using the NOISEMAP program, which is similar to FAA's INM, the Air Force produces noise contours showing the noise levels generated by aircraft operations. The AICUZ report contains noise contours plotted in 5 dB increments, ranging from DNL 65 dB to 80+ dB.

The third constraint involves CZs and APZs based on statistical analysis of past DoD aircraft accidents. DoD analysis has determined that areas immediately beyond the ends of runways and along the approach and departure flight paths have greater potential for aircraft accidents (see Figure 4.5).

4.6.3.2 Land-Use Compatibility Guidelines

Each AICUZ Study contains land-use guidelines. Table 4.3 identifies land uses and possible noise exposure and accident potential combinations for Andrews AFB. These noise guidelines are essentially the same as those published by the Federal Interagency Committee on Urban Noise in the June 1980 publication, *Guidelines for Considering Noise in Land-Use Planning and Control*. The U.S. Department of Transportation publication, *Standard Land Use Coding Manual (SLUCM)*, has been used to identify and code land-use activities. The designations are a combination of criteria listed in the Legend and Notes at the end of the table. For example, Y¹ means land use and related structures are compatible without restriction at a suggested maximum density of 1-2 dwelling units per acre, possibly increased under a Planned Unit Development where lot coverage is less than 20 percent.

4.7 PARTICIPATION IN THE PLANNING PROCESS

The Air Force provides the AICUZ Study to local communities to assist them in preparing their local land use plans. This section discusses how the base participates in the community planning process. Subsection 6.3 addresses the role played by the local community in enhancing compatible land use.

Airspace obstructions, construction in the APZs, residential development, and the construction of other noise-sensitive uses near the base are of great concern to Andrews AFB. The Air Force is very interested in minimizing increases in incompatible usage and in

encouraging voluntary conversion of non-compatible usage to compatible usage. Applying the categories for compatible land use described in Table 4.3, the Base evaluates the impact aircraft operations have on surrounding properties and the effect new development or changes in land use might have on Andrews AFB operational capabilities.

In addition to working with local governing entities and planning professionals, the Andrews AFB Base Public Affairs Office works to address complaints and concerns expressed by off-airfield neighbors.

Andrews AFB conducts active outreach to the community by meeting with various community groups and speaking with individuals as needed. The Andrews AFB Base Civil Engineer and Public Affairs Offices work together providing public meetings and informational workshops to disseminate information about base operations, forecasts, plans, and mitigation strategies.

Table 4.3 Land Use Compatibility Guidelines

	Land Use	Accident Potential Zones			Noise Zones in DNL dB			
SLUCM No.	Name	Clear Zone	APZ I	APZ II	65-69	70-74	75-79	80+
10	Residential							
11	Household units							
11.11	Single units; detached	N	N	Y ¹	A ¹¹	B ¹¹	N	N
11.12	Single units; semidetached	N	N	N	A ¹¹	B ¹¹	N	N
11.13	Single units; attached row	N	N	N	A ¹¹	B ¹¹	N	N
11.21	Two units; side-by-side	N	N	N	A ¹¹	B ¹¹	N	N
11.22	Two units; one above the other	N	N	N	A ¹¹	B ¹¹	N	N
11.31	Apartments; walk up	N	N	N	A ¹¹	B ¹¹	N	N
11.32	Apartments; elevator	N	N	N	A ¹¹	B ¹¹	N	N
12	Group quarters	N	N	N	A ¹¹	B ¹¹	N	N
13	Residential hotels	N	N	N	A ¹¹	B ¹¹	N	N
14	Mobile home parks or courts	N	N	N	N	N	N	N
15	Transient lodgings	N	N	N	A ¹¹	B ¹¹	C ¹¹	N
16	Other residential	N	N	N ¹	A ¹¹	B ¹¹	N	N
20	Manufacturing							
21	Food & kindred products; manufacturing	N	N ²	Y	Y	Y ¹²	Y ¹³	Y ¹⁴
22	Textile mill products; manufacturing	N	N ²	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴
23	Apparel and other finished products made from fabrics, leather, and similar materials; manufacturing	N	N	N ²	Υ	Y ¹²	Y ¹³	Y ¹⁴
24	Lumber and wood products (except furniture); manufacturing	N	Y ²	Y	Y	Y ¹²	Y ¹³	Y ¹⁴

 Table 4.3
 Land Use Compatibility Guidelines (continued)

Land Use		Accident Potential Zones			Noise Zones				
SLUCM No.	Name	Clear Zone	APZ I	APZ II	65-69	65-69 70-74 75-79 8			
25	Furniture and fixtures; manufacturing	N	Y ²	Y	Y	Y ¹²	Y ¹³	Y ¹⁴	
26	Paper & allied products; manufacturing	N	Y ²	Y	Y	Y ¹²	Y ¹³	Y ¹⁴	
27	Printing, publishing, and allied industries	N	Y ²	Y	Y	Y ¹²	Y ¹³	Y ¹⁴	
28	Chemicals and allied products; manufacturing	N	N	N^2	Y	Y ¹²	Y ¹³	Y ¹⁴	
29	Petroleum refining and related industries	N	N	Y	Y	Y ¹²	Y ¹³	Y ¹⁴	
30	Manufacturing								
31	Rubber and misc. plastic products, manufacturing	N	N ²	N^2	Υ	Y ¹²	Y ¹³	Y ¹⁴	
32	Stone, clay and glass products manufacturing	N	N ²	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴	
33	Primary metal industries	N	N ²	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴	
34	Fabricated metal products; manufacturing	N	N ²	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴	
35	Professional, scientific, and controlling instruments; photographic and optical goods; watches and clocks manufacturing	N	N	N ²	Υ	А	В	Z	
39	Miscellaneous manufacturing	N	Y ²	Y ²	Υ	Y ¹²	Y ¹³	Y ¹⁴	
40	Transportation, Communications and Utilities								
41	Railroad, rapid rail transit and street railroad transportation	N^3	Y ⁴	Υ	Y	Y ¹²	Y ¹³	Y ¹⁴	
42	Motor vehicle transportation	N^3	Y	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴	
43	Aircraft transportation	N^3	Y^4	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴	
44	Marine craft transportation	N^3	Y ⁴	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴	
45	Highway & street right-of- way	N^3	Y	Y	Y	Y ¹²	Y ¹³	Y ¹⁴	
46	Automobile parking	N ³	Y ⁴	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴	
47	Communications	N^3	Y ⁴	Υ	Υ	A ¹⁵	B ¹⁵	N	
48	Utilities	N^3	Y ⁴	Υ	Υ	Υ	Y ¹²	Y ¹³	
49	Other transportation communications and utilities	N ³	Y ⁴	Y	Y	A ¹⁵	B ¹⁵	N	

 Table 4.3 Land Use Compatibility Guidelines (continued)

	Land Use	Accident Potential Zones			Noise Zones			
SLUCM No.	Name	Clear Zone	APZ I	APZ II	65-69 70-74 75-79			80+
50	Trade							
51	Wholesale trade	N	Y ²	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴
52	Retail trade-building materials, hardware and farm equipment	N	Y ²	Y	Y	Y ¹²	Y ¹³	Y ¹⁴
53	Retail trade-general merchandise	N	N ²	Y ²	Y	Α	В	N
54	Retail trade-food	N	N ²	Y ²	Υ	Α	В	N
55	Retail trade-automotive, marine craft, aircraft and accessories	N	Y ²	Y ²	Y	А	В	N
56	Retail trade-apparel and accessories	N	N ²	Y ²	Υ	А	В	N
57	Retail trade-furniture, home furnishings and equipment	N	N ²	Y ²	Υ	А	В	N
58	Retail trade-eating and drinking establishments	N	N	N ²	Υ	А	В	N
59	Other retail trade	N	N ²	Y ²	Υ	Α	В	N
60	Services							
61	Finance, insurance and real estate services	N	N	Y ⁶	Υ	А	В	N
62	Personal services	N	N	Y ⁶	Υ	Α	В	N
62.4	Cemeteries	N	Y ⁷	Y ⁷	Υ	Y ¹²	Y ¹³	Y ^{14,21}
63	Business services	N	Y ⁸	Y ⁸	Υ	Α	В	N
64	Repair services	N	Y ²	Υ	Υ	Y ¹²	Y ¹³	Y ¹⁴
65	Professional services	N	N	Y^6	Υ	Α	В	N
65.1	Hospitals, nursing homes	N	N	N	A*	B*	N	N
65.1	Other medical facilities	N	N	N	Υ	Α	В	N
66	Contract construction services	N	Y ⁶	Υ	Y	А	В	N
67	Governmental services	N	N	Y^6	Y*	A*	В*	N
68	Educational services	N	N	N	A*	B*	N	N
69	Miscellaneous services	N	N ²	Y ²	Υ	Α	В	N

 Table 4.3 Land Use Compatibility Guidelines (continued)

Land Use		Accider	t Potentia	l Zones	Noise Zones			
SLUCM No.	Name	Clear Zone	APZ I	APZ II	65-69	70-74	75-79	80+
70	Cultural, Entertainment and Recreational							
71	Cultural activities (including churches)	N	N	N^2	A*	B*	N	Ν
71.2	Nature exhibits	N	Y ²	Y	Y*	N	N	N
72	Public assembly	N	N	N	Υ	N	N	N
72.1	Auditoriums, concert halls	N	N	N	Α	В	N	N
72.11	Outdoor music shell, amphitheaters	N	N	N	N	N	N	N
72.2	Outdoor sports arenas, spectator sports	N	N	N	Y ¹⁷	Y ¹⁷	N	N
73	Amusements	N	N	Y ⁸	Υ	Υ	N	N
74	Recreational activities (including golf courses, riding stables, water recreation)	N	Y ^{8,9,10}	Y	Y*	A*	В*	N
75	Resorts and group camps	N	N	N	Y*	Y*	N	N
76	Parks	N	Y ⁸	Y ⁸	Y*	Y*	N	N
79	Other cultural, entertainment and recreation	N	Y ⁹	Y ⁹	Y*	Y*	N	N
80	Resources Production and Extraction							
81	Agriculture (except livestock)	Y ¹⁶	Y	Υ	Y ¹⁸	Y ¹⁹	Y ²⁰	Y ^{20,21}
81.5 to 81.7	Livestock farming and animal breeding	N	Y	Υ	Y ¹⁸	Y ¹⁹	Y ²⁰	Y ^{20,21}
82	Agricultural related activities	N	Y ⁵	Υ	Y ¹⁸	Y ¹⁹	N	N
83	Forestry activities and related services	N^5	Y	Υ	Y ¹⁸	Y ¹⁹	Y ²⁰	Y ^{20,21}
84	Fishing activities and related services	N^5	Y ⁵	Υ	Υ	Υ	Υ	Υ
85	Mining activities and related services	N	Y ⁵	Y	Y	Υ	Y	Y
89	Other resources production and extraction	N	Y ⁵	Y	Y	Y	Y	Y

LEGEND

- **SLUCM** Standard Land Use Coding Manual, U.S. Department of Transportation.
- Y (Yes) Land use and related structures are compatible without restriction.
- N (No) Land use and related structures are not compatible and should be prohibited.
- $\mathbf{Y}^{\mathbf{x}}$ (yes with restrictions) Land use and related structures generally compatible; see notes 1-21.
- N^{x} (no with exceptions) See notes 1-21.
- **NLR** (Noise Level Reduction) NLR (outdoor to indoor) to be achieved through incorporation of noise attenuation measures into the design and construction of the structures (see Appendix C, section c.4).
- **A, B, or C** Land use and related structures generally compatible; measures to achieve NLR of A (DNL 25 dB), B (DNL 30 dB), or C (DNL 35 dB) need to be incorporated into the design and construction of structures.
- A^* , B^* , and C^* Land use generally compatible with NLR. However, measures to achieve an overall noise level reduction do not necessarily solve noise difficulties and additional evaluation is warranted. See appropriate footnotes.
- * The designation of these uses as "compatible" in this zone reflects individual federal agency and program consideration of general cost and feasibility factors, as well as past community experiences and program objectives.

Localities, when evaluating the application of these guidelines to specific situations, may have different concerns or goals to consider.

NOTES

- 1. Suggested maximum density of 1-2 dwelling units per acre possibly increased under a Planned Unit Development where maximum lot coverage is less than 20 percent.
- 2. Within each land use category, uses exist where further definition may be needed due to the variation of densities in people and structures. Shopping malls and shopping centers are considered incompatible in any accident potential zone (CZ, APZ I, or APZ II).
- 3. The placing of structures, buildings, or aboveground utility lines in the clear zone is subject to severe restrictions. In a majority of the clear zones, these items are prohibited. See AFI 32-7063 and UFC 3-260-01 for specific guidance.
- 4. No passenger terminals and no major aboveground transmission lines in APZ I.
- 5. Factors to be considered: labor intensity, structural coverage, explosive characteristics, and air pollution.
- 6. Low-intensity office uses only. Meeting places, auditoriums, etc., are not recommended.
- 7. Excludes chapels.
- 8. Facilities must be low intensity.
- 9. Clubhouse not recommended.
- 10. Areas for gatherings of people are not recommended.
- 11A. Although local conditions may require residential use, it is discouraged in DNL 65-69 dB and strongly discouraged in DNL 70-74 dB. An evaluation should be conducted prior to approvals, indicating a demonstrated community need for residential use would not be met if development were prohibited in these zones, and there are no viable alternative locations.
- 11B. Where the community determines the residential uses must be allowed, measures to achieve outdoor to indoor NLR for DNL 65-69 dB and DNL 70-74 dB should be incorporated into building codes and considered in individual approvals.
- 11C. NLR criteria will not eliminate outdoor noise problems. However, building location and site planning, and design and use of berms and barriers can help mitigate outdoor exposure, particularly from near ground level sources. Measures that reduce outdoor noise should be used whenever practical in preference to measures which only protect interior spaces.
- 12. Measures to achieve the same NLR as required for facilities in the DNL 65-69 dB range must be incorporated into the design and construction of portions of these buildings where the public is received, office areas, noise sensitive areas, or where the normal noise level is low.
- 13. Measures to achieve the same NLR as required for facilities in the DNL 70-74 dB range must be incorporated into the design and construction of portions of these buildings where the public is received, office areas, noise sensitive areas, or where the normal noise level is low.
- 14. Measures to achieve the same NLR as required for facilities in the DNL 75-79 dB range must be incorporated into the design and construction of portions of these buildings where the public is received, office areas, noise sensitive areas, or where the normal noise level is low.
- 15. If noise sensitive, use indicated NLR; if not, the use is compatible.
- 16. No buildings.
- 17. Land use is compatible provided special sound reinforcement systems are installed.
- 18. Residential buildings require the same NLR required for facilities in the DNL 65-69 dB range.
- 19. Residential buildings require the same NLR required for facilities in the DNL 70-74 dB range.
- 20. Residential buildings are not permitted.
- Land use is not recommended. If the community decides the use is necessary, personnel should wear hearing protection devices.

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SECTION 5 LAND USE ANALYSIS

5.1 INTRODUCTION

Land use planning and control is a dynamic, rather than a static process. The specific characteristics of land use determinants will always reflect, to some degree, the changing conditions of the economic, social, and physical environment of a community, as well as changing public concern. The planning process accommodates this fluidity in which decisions are normally not based on boundary lines, but rather on more generalized area designations.

Andrews AFB was originally established in the relatively undeveloped, rural fringe of Washington D.C. Beginning in the 1960s, these areas of Prince George's County experienced significant amounts of growth and today the west side of the installation fronts the densely developed Capital Beltway corridor.

Computer technology enables Andrews AFB to more precisely display its flight tracks and noise contours for land use planning purposes. The computer technology reveals the extent of the Andrews AFB region of impact into the counties and surrounding nearby cities and towns.

For the purpose of this Study, existing and future land uses on the figures in this section are generalized into one of the following six categories:

<u>Residential</u>: This category includes all types of residential activity, such as single and multi-family residences and mobile homes, at a density greater than one dwelling unit per acre.

<u>Commercial</u>: This category includes offices, retail, restaurants, and other types of commercial establishments.

Industrial: This category includes manufacturing, warehousing, and other similar uses.

<u>Public/Quasi-Public</u>: This category includes publicly owned lands and/or land to which the public has access, including military reservations and training grounds, public buildings, schools, churches, cemeteries, and hospitals.

<u>Recreational</u>: This category includes land areas designated for recreational activity including parks, wilderness areas and reservations, conservation areas, and areas designated for trails, hikes, camping, etc.

<u>Open/Agricultural/Low Density</u>: This category includes undeveloped land areas, agricultural areas, grazing lands, and areas with residential activity at densities less than or equal to one dwelling unit per acre.

5.2 EXISTING LAND USE

The areas immediately surrounding Andrews AFB are all part of Prince George's County, Maryland. The local communities that fall within the AICUZ footprint are unincorporated and under county governance. In general, land use in the vicinity of Andrews AFB is characterized by a mix of commercial and residential suburban development. Areas immediately west of the installation fronting the Capital Beltway are the most heavily developed and contain several established commercial corridors. Areas immediately east of the installation typically remain semi-rural, or have only recently experienced low and medium density suburban development.

Virtually all of Prince George's County was rural when Andrews AFB was first established in 1941. Areas south and east of the installation remained fully rural until the 1960s. During the 1960s and 1970s, the Washington D.C. area experienced rapid growth. However, development in the area of Andrews AFB was limited to the adjacent Capital Beltway corridor west of the installation. Growth in the following decades increased dramatically, spreading east and south from the Capital Beltway. However, suburban growth in Prince George's County has not reached the intensity or geographic extent seen in the northern Virginia portions of the Washington D.C. area. As a result, some areas east and south of Andrews AFB retain vestiges of their former rural character. In recent years, residential development has taken hold in eastern and southern Prince George's County. This growth has been centered along Maryland Route 4, Maryland Route 5, and U.S. Route 301 corridors. Farther north, a significant amount of development has occurred along Route 50 linking the Capital Beltway with Annapolis. Development along the Route 50 corridor extends as far as the Chesapeake Bay Bridge. Areas of Eastern Shore on the far side of the Chesapeake Bay remain rural and agricultural. While most towns near Andrews AFB have been in existence since at least the turn of the 20th century, many of these older localities have been encroached upon or physically overtaken by recent suburban development. The east side of the Base is bordered by Allentown Road and Marlboro Pike, two major local Named communities adjacent to the Base are Morningside and commercial corridors. Woodyard to the north and east, and Clinton and Camp Springs to the south and west.

The Capital Beltway skirts the northwestern edge of Andrews AFB. Land use in this area is a mix of moderate density residential development and commercial establishments. The immediate northern end of the installation is bounded by Suitland Parkway and associated green space. Farther north, land use is characterized by a mix of commercial and light industrial development and individual residential communities. Much of the commercial development is oriented along Capital Beltway. Moving clockwise, land use along a broad swath northeast and east of Andrews AFB is typified by open space and agricultural land interspersed by recent, single home residential developments. Some agricultural fields are present, but large tracts of undeveloped land remain wooded. Residential land use increases south of Maryland Route 4, and the area just east-southeast of the installation is the location of established residential communities. Most of this development is in the form of single family houses. Areas fronting the southeast corners of the installation are undeveloped. Residential development borders the southern end of the Base, while a mix of medium density

Commercial

Industrial

Public/Quasi-public

Recreation/Open/

Agricultural/Low Density

Total

residential and established commercial land uses define the Branch Avenue (Maryland Route 5) corridor, which extends along the southwest and west sides of Andrews AFB.

Figure 5.1 presents the existing land uses for the area that surrounds Andrews AFB and within the DNL 65 dB and greater noise exposure area for the installation. Table 5.1 summarizes the acreage by land use category exposed to noise levels of DNL 65 dB and greater.

Noise Exposure Area (On Instanation)							
Category	Acreage Within Noise Zones, egory Not Included in CZs and APZs						
	65-69 70-74 75-79 80+						
Residential	558	143	92	70	863		

21

59

1

974

1,198

13

25

0

228

358

0

51

0

172

298

96

194

30

4,569

62

59

29

3,195

3,903

Table 5.1 Generalized Existing Land Use Within DNL 65 dB and Greater Noise Exposure Area (Off Installation)

The analysis also includes land use within the Andrews AFB CZs and APZs. Inclusion of the CZs and APZs in the evaluation shows 951 acres of residential land within the Andrews AFB CZs and APZs. Table 5.2 reflects the land use (off-installation areas only) within the Andrews AFB CZs and APZs.

Table 5.2 Generalized Existing Land Use within the Andrews AFB Clear Zones and Accident Potential Zones (Off-Installation)

Category	Acı CZ	Total		
	CLEAR ZONE	APZ I	APZ II	
Residential	0	133	818	951
Commercial	9	73	32	114
Industrial	16	219	89	324
Public/Quasi-public	0	8	29	37
Recreation/Open/ Agricultural/Low Density	109	435	627	1,171
Total	134	868	1,595	2,597

5.3 CURRENT ZONING

Figure 5.2 overlays the 2007 noise contours and APZs on a map displaying the current generalized zoning in the vicinity of Andrews AFB. Prince George's County has adopted standard zoning ordinances and zoning maps to guide and control development. Local governments and planning agencies have developed a strong working relationship with

Andrews AFB in matters of development planning. The zoning classifications identified on Figure 5.2 have been generalized for AICUZ planning purposes.

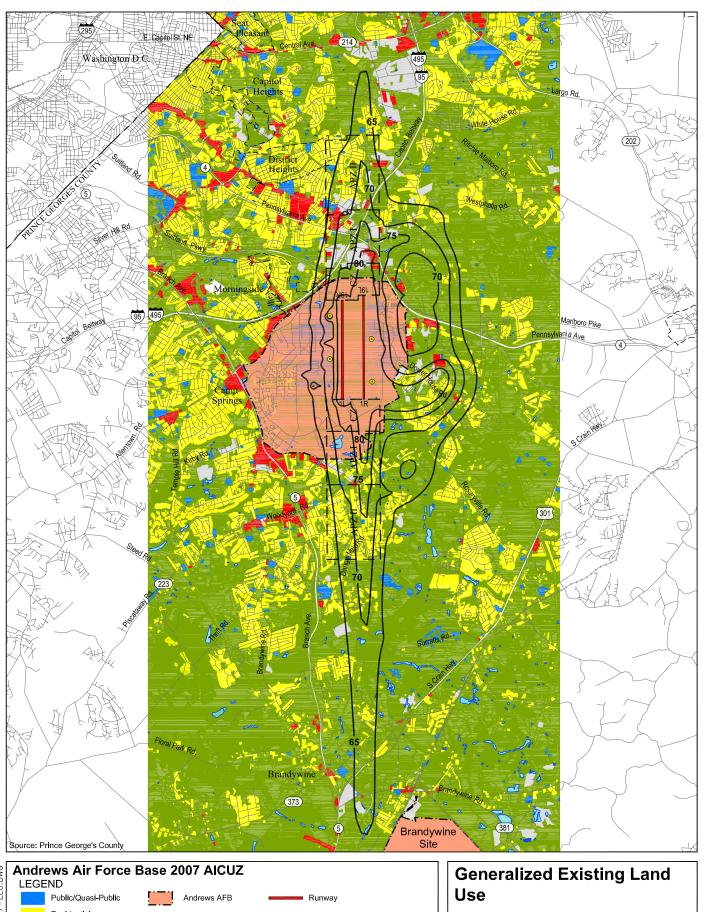
Prince George's County zoning in the area of Andrews AFB generally follows existing land use patterns. An exception to this is in the area just to the northeast of the installation, which is the future site of the Westphalia planned community described in the succeeding Subsection 5.4. To accommodate this project, a 6,000-acre tract northeast of the Base has been rezoned to include mixed use, low urban, high suburban, and retail commercial categories. The project also reserves significant open space and preservation areas.

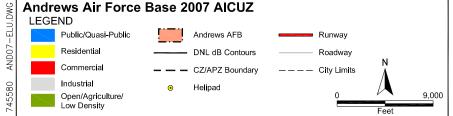
Areas immediately fronting the north end of the installation are zoned industrial. The industrial zoning continues north along the east side of the Capital Beltway up to the Maryland Route 214 Central Avenue interchange. Areas to the east of the industrial corridor are zoned in a mix of residential and open/agricultural/low density with the exception of the Westphalia tract. Areas immediately to the east and southeast of the installation are zoned industrial. Zoning farther east is mostly residential with increasing amounts of open/agricultural/low density areas at a distance from the installation. Areas south of Andrews AFB are mostly residential. Residential and commercial zoning is dominant directly west of the Base. Some industrial zoning occurs along the Capital Beltway while much of the Branch Avenue corridor is commercial.

Analysis of current zoning in the noise exposure area was performed to determine the acreage of each zoning designation within the DNL 65dB and greater noise contours. From this analysis, as with the land use analysis, the zoning designations were categorized into residential, commercial, industrial, public/quasi-public, and recreational/open/agricultural/low density. Figure 5.2 shows the results of the compilation, and Table 5.3 provides a breakdown of the generalized zoning (areas outside Andrews AFB only, outside CZs and APZs) within the DNL 65 dB and greater noise area.

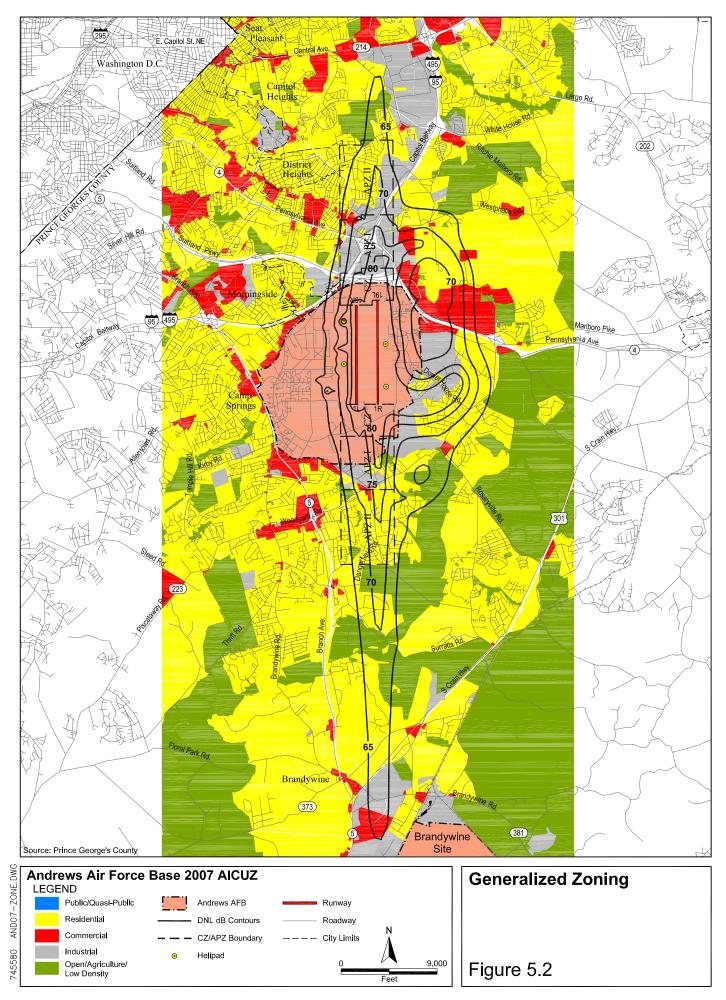
Table 5.3 Generalized Zoning within DNL 65 dB and Greater Noise Exposure Area (Off-Installation outside CZs and APZs)

Category	Acrea Not In	Total			
	65-69	70-74	75-79	80+	
Residential	1,935	607	169	100	2,811
Commercial	477	209	29	172	887
Industrial	488	248	129	0	865
Public/Quasi-public	0	0	0	0	0
Recreation/Open/ Agricultural/Low Density	779	86	0	0	865
Total	3,697	1,150	327	272	5,428





Generalized Existing Land Use
Figure 5.1



A similar analysis was performed to determine the acreage of each generalized zoning category within the Andrews AFB CZs and APZs and is shown on Table 5.4.

Table 5.4 Generalized Zoning within the Andrews AFB Clear Zones and Accident Potential Zones (Off-Installation)

Category	Acı CZ	Total		
	CLEAR ZONE	APZ I	APZ II	
Residential	0	132	1,112	1,244
Commercial	0	24	29	53
Industrial	52	559	199	810
Public/Quasi-public	0	0	0	0
Recreation/Open/ Agricultural/Low Density	0	31	57	88
Total	52	746	1,397	2,195

5.4 FUTURE LAND USE AND FUTURE DEVELOPMENT PROJECTS

Figure 5.3 shows long-range generalized future land use predicted for the Andrews AFB environs based on local zoning maps, comprehensive plans, and local development proposals. The following paragraphs discuss these anticipated future land use patterns.

In general, development along the southeastern quadrant of the Capital Beltway loop lags behind the other parts of the Washington D.C. metropolitan area. Medium and high density development near Andrews AFB has been limited to the area adjacent to the Capital Beltway. Areas to the west, or inside the Beltway, are characterized by older suburbs and urban fringe. Areas east and south of the installation retain some of their rural fringe character. This situation is changing and much of Prince George's County in the area of Andrews AFB is poised for growth. This growth will be spurred in part by several high profile projects. Real estate interests are also drawn to the western Prince George's County as the area contains some of the last major tracts of developable land in proximity to the Capital Beltway.

Future land use in the area of Andrews AFB is guided in the broadest sense by the Prince George's County General Plan (2002). The Plan divides the county into three basic zones. These are: 1) the Developed Tier; 2) the Developing Tier; and 3) the Rural Tier. The General Plan also defines transportation corridors and planned Metropolitan Centers, Regional Centers, and Community Centers. The Developed Tier includes all county areas inside the Capital Beltway. The Developed Tier in the area of Andrews AFB extends across the Beltway up to the installation's western limits. The Beltway delineates the Developed Tier's eastern limits north of Andrews AFB. The Developing Tier encompasses middle sections of the county while the Rural Tier occupies the eastern end of Prince George's County. Residential density in the Rural Tier outside established communities is heavily restricted by zoning in order to maintain a rural character. Zoning in the Developing Tier is variable but is structured to promote logical and sustainable development.

More specific future land use guidance is provided in the Prince George's Comprehensive Plan (Maryland-National Capital Park and Planning Commission 1994). Most of the AICUZ footprint falls within the Melwood Westphalia unit of the Plan. The Comprehensive Plan's Melwood Westphalia unit was approved in 1994 but is currently in the process of being updated. The Plan depicts future industrial categories to the north, east, and southeast of the installation. The Comprehensive Plan also calls for the significant residential land use east of the installation, including both low density and high density residential development.

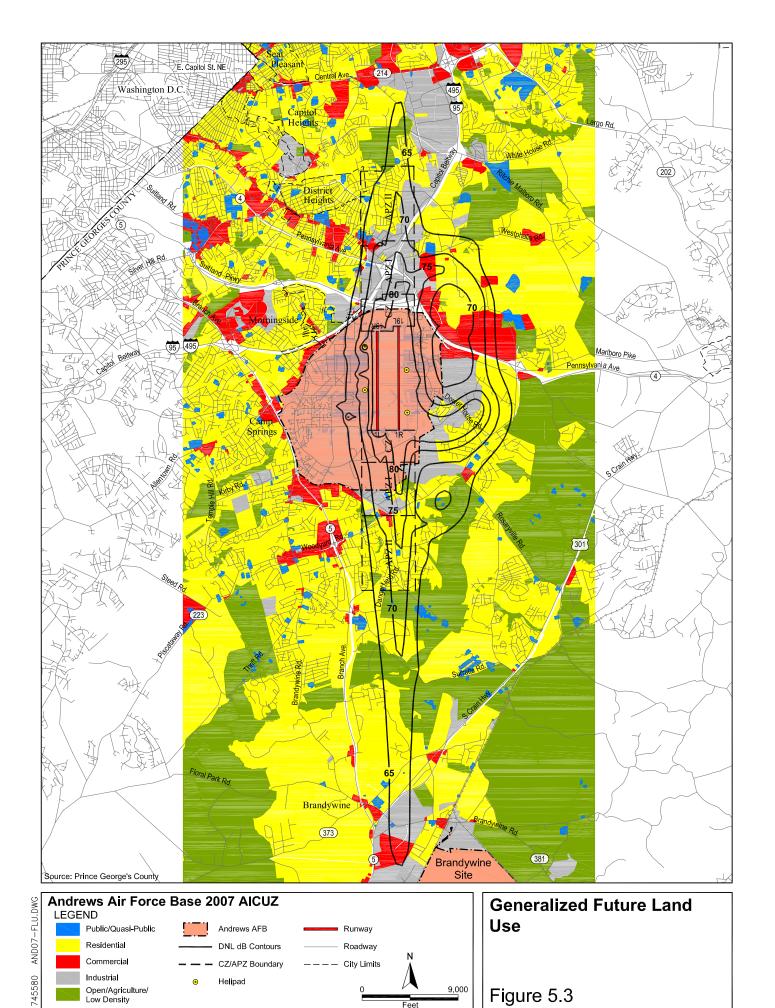
Areas south of Andrews AFB can expect some increases in residential development in the coming years. This will consist mostly of infill type development between established residential communities. The areas west of the installation are fairly well built out. At present, Prince George's County has targeted the established commercial and residential districts along Branch Avenue as an area suitable for revitalization as urban fringe.

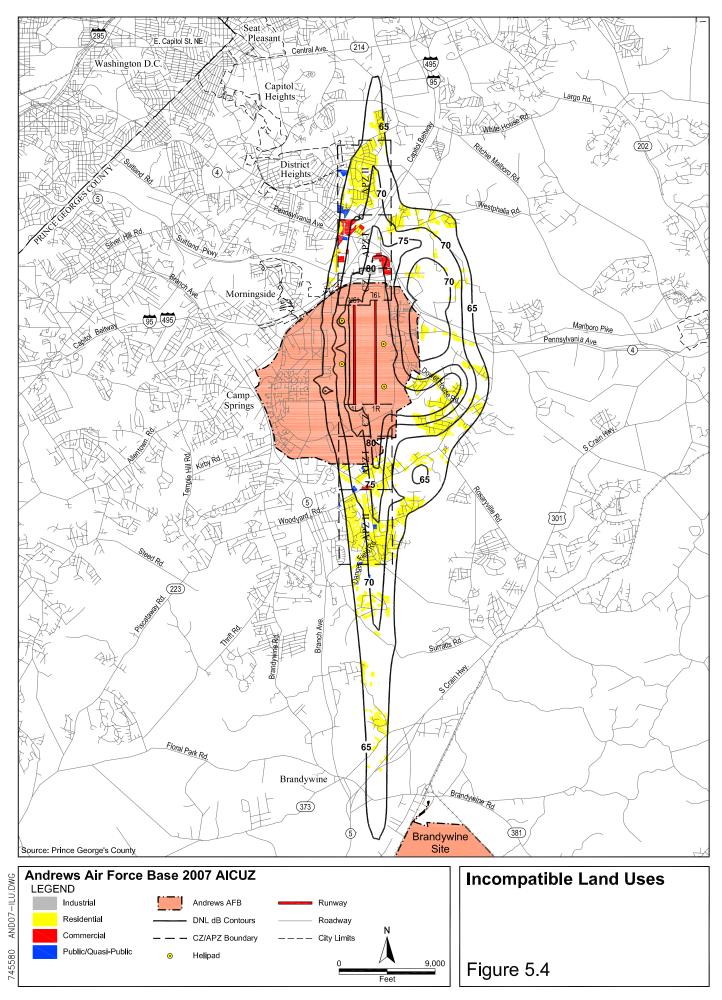
Several major development projects are planned in the vicinity of Andrews AFB and these will have a major bearing on future land use in the vicinity of the installation. The largest of these projects is Westphalia, which will front the northeast corner of Andrews AFB. This undertaking is in the final planning stages. In February 2007, the Maryland National Capital Park and Planning Commission approved the Preliminary Sector Plan and Proposed Sectional Map Amendment for the project area. The Westphalia project includes construction of up to 14,000 residential units, up to 710,000 square feet of retail space, and over four million square feet of other commercial space. The development will include a high density town center, several outlying village center nodes, and ample open space. The 6,000-acre Westphalia tract is bounded on the south by Maryland Route 4, Pennsylvania Avenue, to the east by the Capital Beltway, and to the north and east by Ritchie Marlboro Road.

Other major development projects will have some effect on development and future land use in the area of Andrews AFB. These include construction of a new U.S. Census Bureau headquarters in Suitland that will consolidate approximately 6,000 staff positions in a single location. The ongoing National Harbor project in Oxon Hill will provide nearly four million square feet of hotel, office, retail, entertainment, and residential space. Although not located immediately adjacent to Andrews AFB, the National Harbor project will likely be a catalyst for additional high density development along the southeast quadrant of the Capital Beltway from the Maryland Potomac River shore north and east toward Andrews AFB.

5.5 INCOMPATIBLE LAND USES

Table 5.4 shows land use compatibility as it applies to existing land use within the APZs and noise contours DNL 65dB and greater for Andrews AFB. For a land use area to be considered compatible, it must meet both noise and accident potential criteria shown in Table 4.3. The compatibility guidelines shown in Table 4.3 were combined with the existing land use plan shown in Figure 5.1 to determine land use incompatibility associated with aircraft operations at Andrews AFB. Results of this analysis are depicted numerically in Table 5.5 and illustrated in Figure 5.4.





Acreage Within Acreage Within Noise Zones, CZs and APZs Not Included in CZs and APZs Category **Total** CLEAR **ZONE** APZ I **APZ II** 65-69 70-74 75-79 **80**+ Residential 128 565 140 97 71 1.001 Commercial 9 78 87 Industrial 16 16 Public/Quasi-public 8 30 1 • 39 Recreation/Open/ • • • • 0 Agricultural/Low Density Total 25 214 30 565 141 97 71 1,143

Table 5.5 Incompatible Land Use for Runways 19Left/01Right and 19Right/01Left at Andrews AFB

As mentioned in Subsection 3.2, helicopters from the 1st Helicopter Squadron accomplish operations at the Brandywine and Davidsonville sites. Appendix D discusses land use incompatibility at the two locations.

5.5.1 Runways 19L and 19R Clear Zones and Accident Potential Zones

5.5.1.1 Runways 19L and 19R Clear Zone (North of the Airfield)

Any land uses other than vacant are incompatible with the safety criteria established for a CZ. The majority of the Runway 19 CZ is located within the Andrews AFB boundary. The Runway 19 CZ contains rights-of-way for Interstate 95 and Suitland Parkway. The actual roadways represent an incompatible land use. The northern portion of the CZ contains incompatible industrial development and a small portion of commercial land use exists in the extreme northeast corner of the CZ. A commercial parking lot is also incompatibly located in the west end of the Runway 19 CZ, just north of the base boundary.

5.5.1.2 Runways 19L and 19R Accident Potential Zone I (North of the Airfield)

In general, industrial, recreational, vacant, and agricultural/open land uses are compatible with the safety criteria established for APZ I. Compatibility of commercial uses within APZ I is dependent on densities and intensity of uses. Incompatible uses located in the Runway 19 APZ I are primarily located in the northwest corner of APZ I and include residential, commercial, and a public/quasi-public parcel.

5.5.1.3 Runways 19L and 19R Accident Potential Zone II (North of the Airfield)

Most categories of land use are compatible with the safety criteria established for APZ II with the exception of public/quasi-public and some densities of residential. These land uses generally would be incompatible if residential densities are greater than two dwelling units per acre. Significant areas of residential development that exceed the density recommendations exist within the Runway 19 APZ II. Additionally, several incompatible

^{*} Represents compatible land use

public/quasi-public activities exist within APZ II including churches, pre-schools, and the North Forestville Elementary School.

5.5.2 Runways 01R and 01L Clear Zones and Accident Potential Zones

5.5.2.1 Runways 01R and 01L Clear Zone (South of the Airfield)

All land within the CZ is located within the Andrews AFB boundary.

5.5.2.2 Runways 01R and 01L Accident Potential Zone I (South of the Airfield)

In general, industrial, recreational, vacant, and agricultural/open land uses are compatible with the safety criteria established for APZ I. Compatibility of commercial uses within APZ I is dependent on densities and intensity of uses. A small amount of incompatible residential development exists within APZ I. A restaurant and convenience store, incompatible commercial uses, are located at the intersection of Alexandria Ferry and Woodyard Roads. An incompatible public/quasi-public activity, the Tanglewood Regional Center, is located at the southern end of APZ I.

5.5.2.3 Runways 01R and 01L Accident Potential Zone II (South of the Airfield)

Most categories of land use are compatible with the safety criteria established for APZ II with the exception of public/quasi-public and some densities of residential. The predominant incompatible land use within APZ II are residential areas that have densities greater than two dwelling units per acre.

5.6 NOISE ZONES

At noise levels between DNL 65-69 dB, the only incompatible land use type is residential without noise level reduction (NLR) materials. Residential uses within the DNL 65-69 dB noise zone would be conditionally compatible upon incorporation of the appropriate amount of NLR. Based on the land use compatibility guidelines detailed in Table 4.3, residential use within the DNL 65-74 dB zone is discouraged unless there is a demonstrated community need and no viable alternate locations. The majority of the residential areas surrounding Andrews AFB appears to have been built prior to the implementation of sound attenuation and energy insulation requirements. Significant areas of incompatible residential areas exist within the DNL 65-74 dB to the north and south of the Base, with smaller areas of incompatibility to the east. A few residences along Colonial Lane, directly south of the Base, are located within the DNL 80+ dB zone. A small amount of public/quasi-public activities are located to the south of the airfield within the DNL 70-74 dB zone. Commercial activities are incompatibly located within the DNL 80+ dB zone, adjacent to Old Marlboro Pike Road, directly north of the airfield.

5.7 AIR INSTALLATION COMPATIBLE USE ZONE STUDY UPDATES

AICUZ noise contours describe the noise characteristics of a specific operational environment, and as such, will change if a significant operational change is made. An AICUZ Study should be evaluated for an update if the noise exposure map changes by DNL 2 dB or more in noise sensitive areas when compared to the noise contour map in the last publicly released AICUZ Study. With this in mind, this AICUZ Study updates the 1998 AICUZ Study and provides flight track, accident potential zone and noise zone information in this report, which reflects the most accurate picture of the installation's aircraft activities as of May 2007.



SECTION 6 IMPLEMENTATION

6.1 INTRODUCTION

Implementation of the AICUZ Study must be a joint effort between the Air Force and adjacent communities. The role of the Air Force is to minimize impact on the local communities by Andrews AFB aircraft operations. The role of the communities is to ensure that development in the surrounding area is compatible with accepted planning and development principles and practices.

6.2 AIR FORCE RESPONSIBILITIES

In general, the Air Force perceives its AICUZ responsibilities as encompassing the areas of flying safety, noise abatement, and participation in the land use planning process.

Well-maintained aircraft and well-trained aircrews do a great deal to ensure that aircraft accidents are avoided. Despite the best aircrew training and aircraft maintenance intentions, however, history clearly shows that accidents do occur. It is imperative flights be routed over sparsely populated areas as regularly as possible to reduce the exposure of lives and property to a potential accident.

Commanders are required by Air Force policy to periodically review existing traffic patterns, instrument approaches, weather minima, and operating practices, and evaluate these factors in relationship to populated areas and other local situations. This requirement is a direct result and expression of Air Force policy that all AICUZ plans must include an analysis of flying and flying-related activities designed to reduce and control the effects of such operations on surrounding land areas. Noise is generated from aircraft both in the air and on the ground. In an effort to reduce the noise effects of Andrews AFB operations on surrounding communities, the installation routes flight tracks to avoid populated areas.

Preparation and presentation of this Andrews AFB AICUZ Study is one phase of continuing Air Force participation in the local planning process. It is recognized that as the local community updates its land use plans, the Air Force must be ready to provide additional input when needed.

It is also recognized that the AICUZ program is an ongoing activity even after compatible development plans are adopted and implemented. Andrews AFB personnel are prepared to participate in the continuing discussion of zoning and other land use matters as they may affect, or may be affected by the Base. Base personnel also are available to provide information, criteria, and guidelines to state, regional, and local planning bodies, civic associations, and similar groups.

Participation in land-use planning can take many forms. The simplest of these forms is straightforward, consistent two-way discussion and information sharing with both

professionals and neighbors. Copies of the AICUZ Study, including maps, will be provided to regional planning departments and zoning administrators. Through this communication process, the Base reviews applications for development or changed use of properties within the noise impact and safety areas, as well as other nearby parcels. The Base coordinates closely with surrounding communities and counties on zoning and land-use issues.

6.3 LOCAL COMMUNITY RESPONSIBILITIES

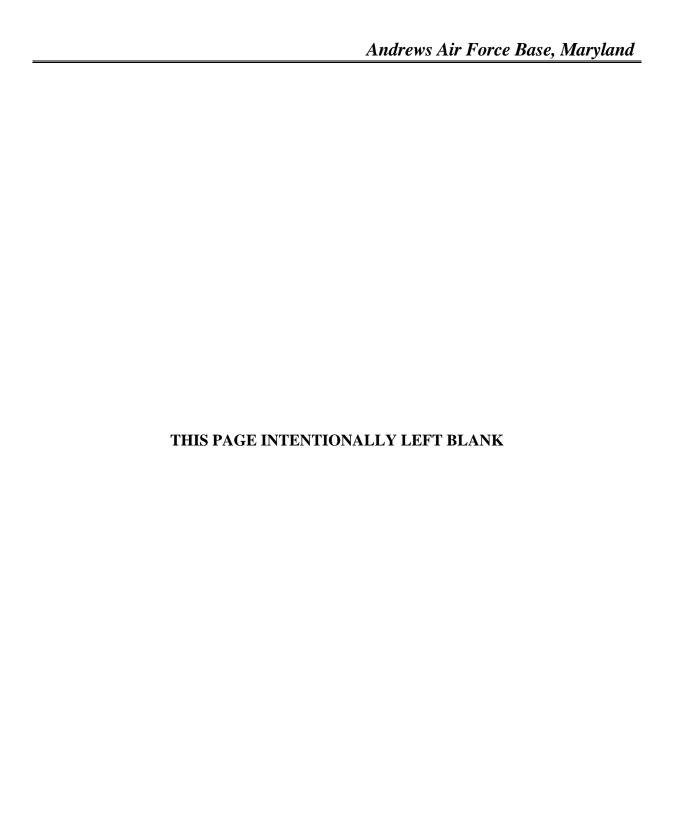
Residents in the area neighboring Andrews AFB and Base personnel have a long history of working together for mutual benefit of the area around the airfield. Local jurisdictions have taken a proactive approach in incorporating land use regulations into local plans and ordinances, which consider the Andrews AFB flying operations when considering development proposals. Adoption of the following recommendations will strengthen this relationship, increase the health and safety of the public, and help protect the integrity of the installation's flying mission:

- Incorporate AICUZ policies and guidelines into the comprehensive plans of Prince George's County. Use overlay maps of the AICUZ noise contours and Air Force Land Use Compatibility Guidelines to evaluate existing and future land use proposals.
- Modify existing zoning ordinances and subdivision regulations to support the compatible land uses outlined in this study through implementation of a zoning overlay district based on noise contours and accident potential zones.
- Real Estate disclosure of noise impact to all prospective property buyers of properties exposed to noise levels greater than DNL 65 dB.
- Implement height and obstruction ordinances to reflect current Air Force and FAR Part 77 requirements.
- Modify building codes to ensure new construction within the AICUZ area of influence has the recommended noise level reductions incorporated into design and construction codes.
- Consider use of the transfer of development rights program. This program allows
 the owner of AICUZ impacted property to transfer the development rights to another
 organization or agency in exchange for compensation such as real estate, or the right
 to develop other property that does not have AICUZ compatibility issues.
- Support the Joint Land Use Study Program for the Andrews AFB area to protect the area from encroachment.

Continue to inform Andrews AFB of planning and zoning actions that have the potential of affecting base operations. Develop a working group representing city planners, county planners, and base planners to meet at least quarterly to discuss AICUZ concerns and major development proposals that could affect airfield operations.

SECTION 7 REFERENCES

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Appendix A

THE AICUZ CONCEPT, PROGRAM, METHOD, AND POLICIES



THE AICUZ CONCEPT, PROGRAM, METHOD, AND POLICIES

A.1 Concept

Federal legislation, national sentiment, and other external forces, which directly affect the Air Force mission, serve greatly to increase the role of the Air Force in environmental and planning issues. Problems of airfield encroachment from incompatible land uses surrounding installations, as well as air and water pollution and socioeconomic impact, require continued and intensified Air Force involvement. The nature of these problems dictates direct Air Force participation in comprehensive community and land use planning. Effective, coordinated planning that bridges the gap between the federal government and the community requires establishment of good working relationships with local citizens, local planning officials, and state and federal officials. This depends on creating an atmosphere of mutual trust and helpfulness. The AICUZ concept has been developed in an effort to:

- protect local citizens from noise exposure and accident potential associated with flying activities; and
- prevent degradation of the capability of the Air Force to achieve its mission by promoting compatible land use planning.

The land use guidelines developed herein are a composite of a number of other land use compatibility studies that have been refined to fit the Andrews AFB aviation environment.

A.2 Program

Installation commanders establish and maintain active programs to promote the maximum feasible land use compatibility between air installations and neighboring communities. The program requires that all appropriate government bodies and citizens be fully informed whenever AICUZ or other planning matters affecting the installation are under consideration. This includes positive and continuous programs designed to:

- provide information, criteria, and guidelines to federal, state, regional, and local planning bodies, civic associations, and similar groups;
- inform such groups of the requirements of the flying activity, noise exposure, aircraft accident potential, and AICUZ plans;
- describe the noise reduction measures that are being used; and
- ensure that all reasonable, economical, and practical measures are taken to reduce or control the impact of noise-producing activities. These measures include such considerations as proper location of engine test facilities, provision of sound suppressors where necessary, and adjustment of flight patterns and/or techniques to minimize the noise impact on populated areas. This must be done without jeopardizing safety or operational effectiveness.

A.3 Method

The AICUZ consists of land areas upon which certain land uses may obstruct the airspace or otherwise be hazardous to aircraft operations, and land areas that are exposed to the health, safety, or welfare hazards of aircraft operations. The AICUZ includes:

- Accident Potential Zones (APZ) and Clear Zones (CZ) based on past Air Force aircraft accidents and installation operational data (see Appendix B);
- Noise zones (NZ) produced by the computerized DNL modeling of the noise created by aircraft flight and maintenance operations (see Section 3 of the Study); and
- The area designated by the FAA and the Air Force for purposes of height limitations in the approach and departure zones of the base (see Section 4 of the Study).

The APZ, CZ, and NZ are the basic building blocks for land use planning with AICUZ data. Compatible land uses are specified for these zones, and recommendations on building materials and standards to reduce interior noise levels inside structures are provided in Section 4.

As part of the AICUZ Program, the only real property acquisition for which the Air Force has requested and received Congressional authorization, and for which the installation and major commands request appropriation, are the areas designated as the CZ. Andrews AFB either owns or holds restrictive easements on all property in the CZs. Compatible land use controls for the remaining airfield area of influence should be accomplished through the community land use planning processes.

A.4 AICUZ Land Use Development Policies

The basis for any effective land use control system is the development of, and subsequent adherence to, policies which serve as the standard by which all land use planning and control actions are evaluated. Andrews AFB recommends the following policies be considered for incorporation into the comprehensive plans of agencies in the vicinity of the Base's area of influence:

A.4.1 Policy 1

To promote the public health, safety, peace, comfort, convenience, and general welfare of the inhabitants in the airfield area of influence, it is necessary to:

- guide, control, and regulate future growth and development;
- promote orderly and appropriate use of land;
- protect the character and stability of existing land uses;
- prevent destruction or impairment of the airfield and the public investment therein;
- enhance the quality of living in the areas affected; and

• protect the general economic welfare by restricting incompatible land use.

A.4.2 Policy 2

In furtherance of Policy 1, it is appropriate to:

- establish guidelines of land use compatibility;
- restrict or prohibit incompatible land use;
- prevent establishment of any land use which would unreasonably endanger aircraft operations and the continued use of the airfield;
- incorporate the AICUZ concept into community land use plans, modifying them when necessary; and
- adopt appropriate ordinances to implement airfield area of influence land use plans.

A.4.3 Policy 3

Within the boundaries of the CZ, certain land uses are inherently incompatible. The following land uses are not in the public interest and must be restricted or prohibited:

- uses that release into the air any substance, such as steam, dust, or smoke which would impair visibility or otherwise interfere with the operation of aircraft;
- uses that produce light emissions, either direct or indirect (reflective), which would interfere with pilot vision;
- uses that produce electrical emissions which would interfere with aircraft communication systems or navigation equipment;
- uses that attract birds or waterfowl, such as operation of sanitary landfills, maintenance or feeding stations, or growth of certain vegetation; and
- uses that provide for structures within 10 feet of aircraft approach-departure and/or transitional surfaces.

A.4.4 Policy 4

Certain noise levels of varying duration and frequency create hazards to both physical and mental health. A limited, though definite, danger to life exists in certain areas adjacent to airfields. Where these conditions are sufficiently severe, it is not consistent with public health, safety, and welfare to allow the following land uses:

- residential:
- retail business;
- office buildings;
- public buildings (schools, churches, etc.); and
- recreation buildings and structures.

A.4.5 Policy 5

Land areas below takeoff and final approach flight paths are exposed to significant danger of aircraft accidents. The density of development and intensity of use must be limited in such areas.

A.4.6 Policy 6

Different land uses have different sensitivities to noise. Standards of land use acceptability should be adopted, based on these noise sensitivities. In addition, a system of Noise Level Reduction guidelines (Appendix C) for new construction should be implemented to permit certain uses where they would otherwise be prohibited.

A.4.7 Policy 7

Land use planning and zoning in the airfield area of influence cannot be based solely on aircraft-generated effects. Allocation of land used within the AICUZ should be further refined by consideration of:

- physiographic factors;
- climate and hydrology;
- vegetation;
- surface geology;
- soil characteristics;
- intrinsic land use capabilities and constraints;
- existing land use;
- land ownership patterns and values;
- economic and social demands;
- cost and availability of public utilities, transportation, and community facilities; and
- other noise sources.

A.5 Basic Land Use Compatibility

Research on aircraft accident potential, noise, and land use compatibility is ongoing at a number of federal and other agencies. These and all other compatibility guidelines must not be considered inflexible standards. They are the framework within which land use compatibility questions can be addressed and resolved. In each case, full consideration must be given to local conditions such as:

- previous community experience with aircraft accidents and noise;
- local building construction and development practices;

- existing noise environment due to other urban or transportation noise sources;
- time periods of aircraft operations and land use activities;
- specific site analysis; and
- noise buffers, including topography.

These basic guidelines cannot resolve all land use compatibility questions, but they do offer a reasonable framework within which to work.

A.6 Accident Potential

Each end of Runways 01Left/19Right and 01Right/19Left at Andrews AFB has a 3,000 foot by 3,000 foot CZ and two APZs (Section 5). Accident potential on or adjacent to the runway or within a CZ is so high that the necessary land use restrictions would prohibit reasonable economic use of land. As stated previously, it is Air Force policy to request Congress to authorize and appropriate funds for the necessary real property interests in this area to prevent incompatible land uses.

Accident Potential Zone I is less critical than the CZ, but still possesses a significant risk factor. This 3,000 foot by 5,000 foot area has land use compatibility guidelines sufficiently flexible to allow reasonable economic use of the land, such as industrial/manufacturing, transportation, communication/utilities, wholesale trade, open space, recreation, and agriculture. However, uses that concentrate people are not acceptable.

Accident Potential Zone II is less critical than APZ I, but still possesses potential for accidents. Accident potential zone II, also 3,000 feet wide, is 7,000 feet long extending to 15,000 feet from the runway threshold. Acceptable uses include those of APZ I, as well as low density single family residential and those personal and business services and commercial/retail trade uses of low intensity or scale of operation. High density functions such as multistory buildings, places of assembly (theaters, churches, schools, restaurants, etc.), and high density office uses are not considered appropriate.

High density populations should be limited to the maximum extent possible. The optimum density recommended for residential usage (where it does not conflict with noise criteria) in APZ II is one dwelling per acre. For most nonresidential usage, buildings should be limited to one story, and the lot coverage should not exceed 20 percent.

Land use guidelines for the two APZs are based on a hazard index system that compares the relationship of accident occurrence for five areas:

- on or adjacent to the runway;
- within the CZ;
- in APZ I;
- in APZ II; and

• in all other areas within a 10 nautical mile radius of the runway.

Accident potential on or adjacent to the runway or within the CZ is so high that few uses are acceptable. The risk outside APZ I and APZ II, but within the 10 nautical mile radius area, is significant, but is acceptable if sound engineering and planning practices are followed.

Land use guidelines for APZs I and II have been developed. The main objective has been to restrict all people-intensive uses because there is greater risk in these areas. The basic guidelines aim at prevention of uses that:

- have high residential density characteristics;
- have high labor intensity;
- involve above-ground explosives, fire, toxic, corrosive, or other hazardous characteristics;
- promote population concentrations;
- involve utilities and services required for area-wide population, where disruption would have an adverse impact (telephone, gas, etc.);
- concentrate people who are unable to respond to emergency situations, such as children, elderly, handicapped, *etc.*; and
- pose hazards to aircraft operations.

There is no question that these guidelines are relative. Ideally, there should be no peopleintensive uses in either of these APZs. The free market and private property systems prevent this where there is a demand for land development. To go beyond these guidelines, however, substantially increases risk by placing more people in areas where there may ultimately be an aircraft accident

A.7 Noise

Nearly all studies analyzing aircraft noise and residential compatibility recommend no residential uses in noise zones above DNL 75 dB. Usually, no restrictions are recommended below noise zone DNL 65 dB. There is currently no consensus between DNL 65-74 dB. These areas may not qualify for federal mortgage insurance in residential categories according to United States Department of Housing and Urban Development (HUD) Regulation 24 CFR 51B. In many cases, HUD approval requires noise attenuation measures, the Regional Administrator's concurrence, and an Environmental Impact Statement. The United States Department of Veterans Affairs also has airfield noise and accident restrictions which apply to its home loan guarantee program. Whenever possible, residential land use should be located below DNL 65 dB according to Air Force land use recommendations. Residential buildings within the DNL 65-75 dB noise contours should contain noise level reduction in accordance with the Air Force land use compatibility guidelines in the AICUZ Study, Table 4.3.

Most industrial/manufacturing uses are compatible in the airfield area of influence. Exceptions are uses such as research or scientific activities that require lower noise levels. Noise attenuation measures are recommended for portions of buildings devoted to office use, receiving the public, or where the normal background noise level is low.

The transportation, communications, and utilities categories have a high noise level compatibility because they generally are not people-intensive. When people use land for these purposes, the use is generally very short in duration. Where buildings are required for these uses, additional evaluation is warranted.

The commercial/retail trade and personal and business services categories are compatible without restriction up to DNL 70 dB; however, they are generally incompatible above DNL 80 dB. Between DNLs 70-79 dB, noise level reduction measures should be included in the design and construction of buildings.

The nature of most uses in the public and quasi-public services category requires a quieter environment, and attempts should be made to locate these uses below DNL 65 dB (an Air Force land use recommendation), or else provide adequate noise level reduction.

Although recreational use has often been recommended as compatible with high noise levels, recent research has resulted in a more conservative view. Above DNL 75 dB, noise becomes a factor that limits the ability to enjoy such uses. Where the requirement to hear is a function of the use (*e.g.*, music shell, *etc.*), compatibility is limited. Buildings associated with golf courses and similar uses should be noise attenuated.

With the exception of forestry activities and livestock farming, uses in the resources production, extraction, and open space category are compatible almost without restrictions.

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Appendix B CLEAR ZONES AND ACCIDENT POTENTIAL ZONES



CLEAR ZONES AND ACCIDENT POTENTIAL ZONES

B.1 Guidelines For Accident Potential

Areas around airports are exposed to the possibility of aircraft accidents even with well-maintained aircraft and highly trained aircrews. Despite stringent maintenance requirements and countless hours of training, history makes it clear that accidents do happen.

When the AICUZ Program began, there were no current comprehensive studies on accident potential. To support the program, the Air Force completed a study of Air Force aircraft accidents that occurred between 1968 and 1972 within 10 nautical miles of airfields. The study of 369 accidents revealed that 75 percent of aircraft accidents occurred on or adjacent to the runway (1,000 feet to each side of the runway centerline) and in a corridor 3,000 feet (1,500 feet either side of the runway centerline) wide, extending from the runway threshold along the extended runway centerline for a distance of 15,000 feet. The Air Force updated these studies and this information is presented later in this section.

The CZ, APZ I, and APZ II were established based on crash patterns. The CZ starts at the end of the runway and extends outward 3,000 feet. It has the highest accident potential of the three zones. The Air Force adopted a policy of acquiring property rights to areas designated as CZs because of the high accident potential. APZ I extends from the CZ an additional 5,000 feet. It includes an area of reduced accident potential. APZ II extends from APZ I an additional 7,000 feet in an area of further reduced accident potential.

Research in accident potential conducted by the Air Force was the first significant effort in this subject area since 1952 when the President's Airport Commission published "The Airport and Its Neighbors," better known as the "Doolittle Report." The recommendations of this earlier report were influential in the formulation of the APZ concept.

The risk to people on the ground being killed or injured by aircraft accidents is small. However, an aircraft accident is a high consequence event, and when a crash does occur, the result is often catastrophic. Because of this, the Air Force does not attempt to base its safety standards on accident probabilities. Instead, the Air Force approaches this safety issue from a land use planning perspective.

B.2 Guidelines For Accident Potential

Military aircraft accidents differ from commercial air carrier and general aviation accidents because of the variety of aircraft used, the type of missions, and the number of training flights. In 1973, the Air Force performed a service-wide aircraft accident hazard study to identify land near airfields with significant accident potential. Accidents studied occurred within 10 nautical miles of airfields.

The study reviewed 369 major Air Force accidents during 1968-1972, and found that 61 percent of those accidents were related to landing operations, and 39 percent were takeoff

related. It also found that 70 percent occurred in daylight, and that fighter and training aircraft accounted for 80 percent of the accidents.

Because the purpose of the study was to identify accident hazards, the study plotted each of the 369 accidents in relation to the airfield. This plotting found that the accidents clustered along the runway and its extended centerline. To further refine this clustering, a tabulation was prepared that described the cumulative frequency of accidents as a function of distance from the runway centerline along the extended centerline. This analysis was done for widths of 2,000, 3,000, and 4,000 total feet. Table B.1 reflects the location analysis.

Table B.1 Location Analysis

	Width of Runway Extension (feet)		
Length From Both Ends of Runway (feet) Percent of Accidents	2000	3000	4000
On or Adjacent to Runway (1,000 feet to each side of runway centerline)	23	23	23
0 to 3,000	35	39	39
3,000 to 8,000	8	8	8
8,000 to 15,000	5	5	7
Cumulative Percent of Accidents			
On or Adjacent to Runway (1,000 feet to each side of runway centerline)	23	23	23
0 to 3,000	58	62	62
3,000 to 8,000	66	70	70
8,000 to 15,000	71	75	77

Figure B.1 indicates that the cumulative number of accidents rises rapidly from the end of the runway to 3,000 feet, rises more gradually to 8,000 feet, then continues at about the same rate of increase to 15,000 feet, where it levels off rapidly. The location analysis also indicates 3,000 feet as the optimum runway extension width and the width which includes the maximum percentage of accidents in the smallest area.

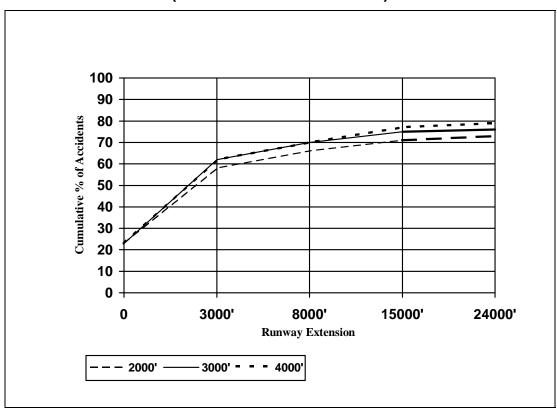


Figure B.1 Distribution of Air Force Aircraft Accidents (369 Accidents - 1968 - 1972)

Using the optimum runway extension width, 3,000 feet, and the cumulative distribution of accidents from the end of the runway, zones were established that minimized the land area included and maximized the percentage of accidents included. The zone dimensions and accident statistics for the 1968-1972 study are shown in Figure B.2.

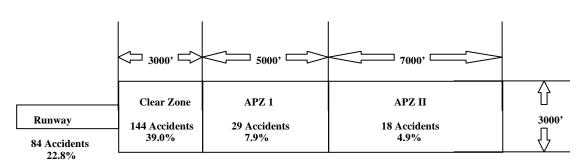
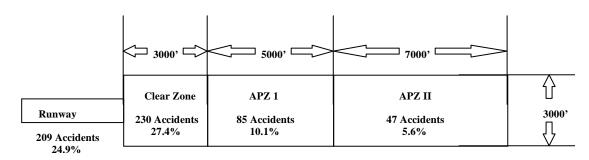


Figure B.2 Air Force Aircraft Accident Data (369 Accidents - 1968 - 1972)

Other Accidents within 10 Nautical Miles 94 Accidents -- 25.4% The original study was updated to include accidents through September 1995. This updated study includes 838 accidents during the 1968-1995 period. Using the optimum runway extension width of 3,000 feet, the accident statistics of the updated study are shown in Figure B.3.

Figure B.3 Air Force Aircraft Accident Data (838 Accidents - 1968 - 1995)



Other Accidents within 10 Nautical Miles 267 Accidents -- 31.9%

Using the designated zones and accident data, it is possible to calculate a ratio of percentage of accidents to percentage of area size. These ratios indicate the CZ, with the smallest area size and the highest number of accidents, has the highest ratio, followed by the runway and adjacent area, APZ I, and then APZ II. Table B.2 reflects this data.

Table B.2 Accident to Area Ratio
Ratio of Percentage of Accidents to Percentage of Area
(Air Force Accident Data 1968 - 1995)

	Area ¹ (Acres)	Number ² Accident	Accident Per Acre	Percent of Total Area	Percent of Total Accidents	Ratio: ³ % Accidents to % Area
Runway Area	487	209	1 Per 2.3 acres	0.183	24.9	136
Clear Zone	413	230	1 Per 1.8 acres	0.155	27.4	177
APZ I	689	85	1 Per 8.1 acres	0.258	10.1	39
APZ II	964	47	1 Per 20.5 acres	0.362	5.6	16
Other Area	264,053	267	1 Per 989 acres	99.042	31.9	0.3

¹ Area includes land within 10 nautical miles of runway.

Additional accident data for 1986 through July 1995 has been analyzed. Specific location data for some of the 1986-1995 accidents were not available and these were not included in the analysis. Table B.3 compares the 1968-1985 data with the data through July 1995:

² Total number of accidents is 838 (through 1995).

³ Percent total accidents divided by percent total area.

1968-1985 1968-1995 ZONE % of Total % of Total Accidents Accidents On-Runway 197 27.1 209 24.9 Clear Zone 27.4 210 28.8 230 APZ I 57 7.8 85 10.1 APZ II 36 5.0 47 5.7 Other (Within 10 nautical miles) 228 31.3 267 31.9 Total 728 100.0 838 100.0

Table B.3 Additional Accident Data

Analysis shows that the cumulative changes evident in accident location through July 1995 reconfirm the dimensions of the CZs and APZs.

B.3 Definable Debris Impact Areas

The Air Force also determined which accidents had definable debris impact areas, and in what phase of flight the accident occurred. Overall, 75 percent of the accidents had definable debris impact areas, although they varied in size by type of accident. The Air Force used weighted averages of impact areas, for accidents occurring only in the approach and departure phase, to determine the following average impact areas:

Average Impact Areas for Approach and Departure Accidents

Overall Average Impact Area 5.06 acres Fighter, Trainer, and Misc. Aircraft 2.73 acres Heavy Bomber and Tanker Aircraft 8.73 acres

B.4 Findings

Designation of safety zones around the airfield and restriction of incompatible land uses can reduce the public's exposure to safety hazards.

Air Force accident studies have found that aircraft accidents near Air Force installations occurred in the following patterns:

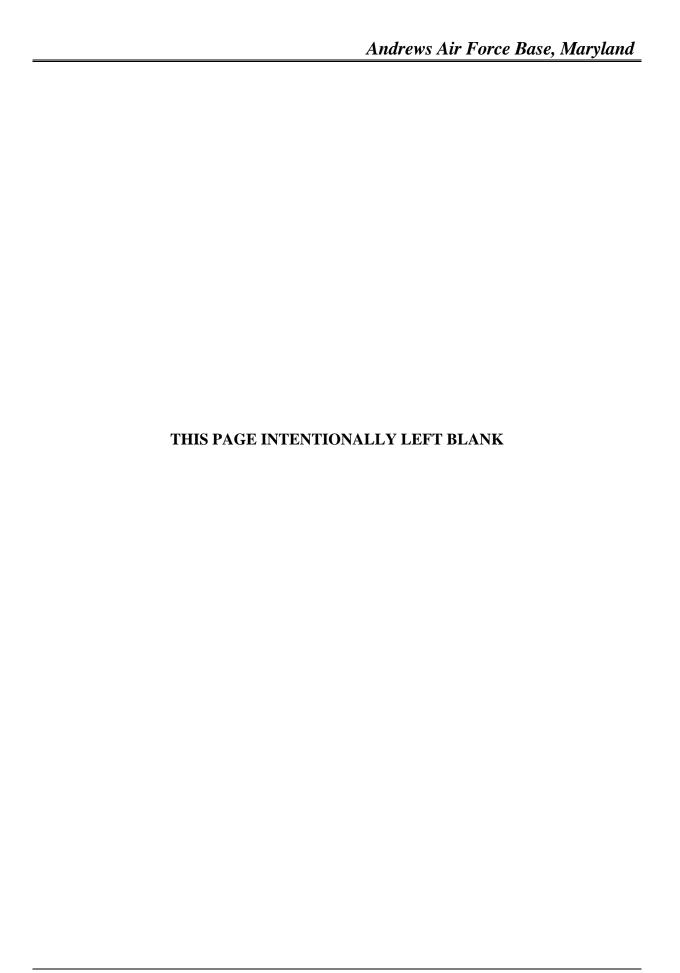
- 61% were related to landing operations.
- 39% were related to takeoff operations.
- 70% occurred in daylight.
- 80% were related to fighter and training aircraft operations.
- 25% occurred on the runway or within an area extending 1,000 feet out from each side of the runway.

- 27% occurred in an area extending from the end of the runway to 3,000 feet along the extended centerline and 3,000 feet wide, centered on the extended centerline.
- 15% occurred in an area between 3,000 and 15,000 feet along the extended runway centerline and 3,000 feet wide, centered on the extended centerline.

Air Force aircraft accident statistics found 75 percent of aircraft accidents resulted in definable impact areas. The size of the impact areas were:

- 5.06 acres overall average.
- 2.73 acres for fighters and trainers.
- 8.73 acres for heavy bombers and tankers.

Appendix C NOISE AND NOISE LEVEL REDUCTION GUIDELINES



NOISE AND NOISE LEVEL REDUCTION GUIDELINES

C.1 General

Noise, often defined as unwanted sound, is one of the most common environmental issues associated with aircraft operations. Of course, aircraft are not the only sources of noise in an urban or suburban surrounding, where noise from interstate and local roadway traffic, rail, industrial, and neighborhood sources also intrude on the everyday quality of life. Nevertheless, aircraft are readily identifiable to those affected by their noise and are typically singled out for special attention and criticism. Consequently, aircraft noise problems often dominate analyses of environmental impacts.

Sound is a physical phenomenon consisting of minute vibrations that travel through a medium such as air, and are sensed by the human ear. Whether that sound is interpreted as pleasant (e.g., music) or unpleasant (e.g., aircraft noise) depends largely on the listener's current activity, past experience, and attitude toward the source of that sound. It is often true that one person's music is another person's noise.

The measurement and human perception of sound involves two basic physical characteristics - intensity and frequency. Intensity is a measure of the acoustic energy of the sound vibrations and is expressed in terms of sound pressure. The higher the sound pressure, the more energy carried by the sound and the louder the perception of that sound. The second important physical characteristic is sound frequency, that is, the number of times per second the air vibrates or oscillates. Low-frequency sounds are characterized as rumbles or roars, while high-frequency sounds are typified by sirens or screeches.

The loudest sounds, which can be detected comfortably by the human ear, have intensities that are a trillion times larger than those of sounds that can be detected at the lower end of the spectrum. Because of this vast range, any attempt to represent the intensity of sound using a linear scale becomes very unwieldy. As a result, a logarithmic unit known as the decibel (dB) is used to represent the intensity of a sound. Such a representation is called a sound level.

A sound level of 0 dB is approximately the threshold of human hearing and is barely audible under extremely quiet listening conditions. Normal speech has a sound level of approximately 60 dB. Sound levels above 120 dB begin to be felt inside the human ear as discomfort and eventually pain at still higher levels.

Because of the logarithmic nature of the decibel unit, sound levels cannot be added or subtracted directly and are somewhat cumbersome to handle mathematically. However, some simple rules are useful in dealing with sound levels. First, if a sound's intensity is doubled, the sound level increases by 3 dB, regardless of the initial sound level. Thus, for example:

$$60 \text{ dB} + 60 \text{ dB} = 63 \text{ dB}, \text{ and}$$

$$80 dB + 80 dB = 83 dB$$
.

The total sound level produced by two sounds of different levels is usually only slightly more than the higher of the two. For example:

$$60.0 \text{ dB} + 70.0 \text{ dB} = 70.4 \text{ dB}.$$

Because the addition of sound levels behaves differently than that of ordinary numbers, such an addition is often referred to as "decibel addition" or "energy addition." The latter term arises from the fact that what is really happening when decibel values are added is each decibel value is first converted to its corresponding acoustic energy, then the energies are added using the normal rules of addition, and finally the total energy is converted to its decibel equivalent.

An important facet of decibel addition arises later when the concept of time-average sound levels is introduced to explain Day-Night Average A-Weighted Sound Level (DNL). Because of the logarithmic units, the louder levels that occur during the averaging period dominate the time-average sound levels. As a simple example, consider a sound level that is 100 dB and lasts for 30 seconds, followed by a sound level of 50 dB which also lasts for 30 seconds. The time-average sound level over the total 60-second period is 97 dB, not 75 dB.

Sound frequency is measured in terms of cycles per second (cps), or hertz (Hz), which is the preferred scientific unit for cps. The normal human ear can detect sounds that range in frequency from about 20 Hz to about 15,000 Hz. All sounds in this wide range of frequencies, however, are not heard equally well by the human ear, which is most sensitive to frequencies in the 1000 to 4000 Hz range. In measuring community noise, this frequency dependence is taken into account by adjusting the sound levels of the very high and low frequencies to approximate the human ear's lower sensitivity to those frequencies. This is called "A-weighting" and is commonly used in measurements of community environmental noise.

Sound levels measured using A-weighting are most properly called A-weighted sound levels while sound levels measured without any frequency weighting are most properly called sound levels. However, since most environmental impact analysis documents deal only with A-weighted sound levels, the adjective "A-weighted" is often omitted, and A-weighted sound levels are referred to simply as sound levels. In some instances it will be indicated that the sound levels have been A-weighted by using the abbreviation dBA or dB(A), rather than the abbreviation dB, for decibel. As long as the use of A-weighting is understood to be used, there is no difference implied by the terms "sound level" and "A-weighted sound level" or by the units dB, dBA, and dB(A).

In this document and most AICUZ documents, all sound levels are A-weighted sound levels and the adjective "A-weighted" has been omitted and dB is used for the decibel units.

Sound levels do not represent instantaneous measurements but rather averages over short periods of time. Two measurement time periods are most commonly used - one second and one-eighth of a second. Most environmental noise studies use slow response measurements,

and the adjective "slow response" is usually omitted. It is easy to understand why the proper descriptor "slow response A-weighted sound level" is usually shortened to "sound level" in environmental impact analysis documents.

C.2 Noise Metrics

A "metric" is defined as something "of, involving, or used in measurement." In environmental noise analyses, a metric refers to the unit or quantity that quantitatively measures the effect of noise on the environment. Noise studies have typically involved a confusing proliferation of noise metrics as individual researchers have attempted to understand and represent the effects of noise. As a result, past literature describing environmental noise abatement has included many different metrics.

Various federal agencies involved in environmental noise mitigation agree on common metrics for environmental impact analysis documents, and both the Department of Defense (DoD) and the FAA specified those which should be used for federal aviation noise assessments. These metrics are as follows.

C.2.1 Maximum Sound Level

The highest A-weighted sound level measured during a single event in which the sound level changes value as time goes on (e.g., an aircraft overflight) is called the maximum A-weighted sound level or maximum sound level, for short. It is usually abbreviated by ALM, L_{max} , or L_{Amax} .

C.2.2 Sound Exposure Level

Individual time-varying noise events have two main characteristics - a sound level which changes throughout the event and a period of time during which the event is heard. Although the maximum sound level, described above, provides some measure of the intrusiveness of the event, it alone does not completely describe the total event. The period of time during which the sound is heard is also significant. The Sound Exposure Level (abbreviated SEL or L_{AE}) combines both of these characteristics into a single metric.

Sound Exposure Level is a logarithmic measure of the total acoustic energy transmitted to the listener during the event. Mathematically, it represents the sound level of the constant sound that would, in one second, generate the same acoustic energy as did the actual time-varying noise event. Since aircraft overflights usually last longer than 1 second, the SEL of an overflight is usually greater than the ALM of the overflight.

Note that sound exposure level is a composite metric that represents both the intensity of a sound level of the constant sound and its duration. It does not directly represent the sound level heard at any given time, but rather provides a measure of the net impact of the entire acoustic event. It has been well established in the scientific community that SEL measures this impact much more reliably than just the ALM.

Because the SEL and the ALM are both A-weighted sound levels expressed in decibels, there is sometimes confusion between the two, so the specific metric used should be clearly stated.

C.2.3 Day-Night Average Sound Level

Time-average sound levels are measurements of sound levels that are averaged over a specified length of time. These levels provide a measure of the average sound energy during the measurement period.

For the evaluation of community noise effects, and particularly aircraft noise effects, the DNL (mathematically represented as L_{dn}) is used. DNL averages aircraft sound levels at a location over a complete 24-hour period, with a 10-dB adjustment added to those noise events that take place between 10:00 p.m. and 7:00 a.m. (local time). This 10-dB "penalty" represents the added intrusiveness of sounds that occur during normal sleeping hours, both because of the increased sensitivity to noise during those hours and because ambient sound levels during nighttime are typically about 10 dB lower than during daytime hours.

As noted earlier for SEL, DNL does not represent the sound level heard at any particular time. DNL provides a single measure of overall noise impact, but does not provide specific information on the number of noise events or the individual sound levels which occur during the day. For example, a DNL of 65 dB could result from a very few noisy events, or a large number of quieter events.

Scientific studies and social surveys which have been conducted to evaluate community annoyance to all types of environmental noise have found the DNL to be the best measure to predict annoyance. Its use is endorsed by the scientific community (See References C.1 through C-5 at the end of this section).

There is, in fact, a remarkable consistency in the results of attitudinal surveys about aircraft noise conducted in different countries to find the percentages of groups of people who express various degrees of annoyance when exposed to different levels of DNL.

Reference C.6 was published in 1978. A more recent study has reaffirmed this relationship (Reference C.7). In general, correlation coefficients of 0.85 to 0.95 are found between the percentages of groups of people highly annoyed and the level of average noise exposure. The correlation coefficients for the annoyance of individuals are relatively low, however, on the order of 0.5 or less. This is not surprising, considering the varying personal factors that influence the manner in which individuals react to noise. Nevertheless, findings substantiate that community annoyance to aircraft noise can be predicted quite reliably using DNL.

This relation between community annoyance and DNL has been confirmed, even for infrequent aircraft noise events. Reference C.8 reported the reactions of individuals in a community to daily helicopter overflights correlated quite well with the daily time-average sound levels over this range of numbers of daily noise events.

The use of DNL has been criticized as not accurately representing community annoyance and land-use compatibility with aircraft noise. Much of that criticism stems from a lack of understanding of the basis for the measurement or calculation of L_{dn} . One frequent criticism is based on the principle that people inherently react more to single noise events and not as much to "meaningless" time-average sound levels.

In fact, a time-average noise metric, such as DNL, takes into account both the noise levels of all individual events which occur during a 24-hour period and the number of times those events occur. As described briefly above, the logarithmic nature of the decibel unit causes the noise levels of the loudest events to control the 24-hour average.

As a simple example of this characteristic, consider a case in which only one aircraft overflight occurs in daytime during a 24-hour period, creating a sound level of 100 dB for 30 seconds. During the remaining 23 hours, 59 minutes, and 30 seconds of the day, the ambient sound level is 50 dB. The DNL for this 24-hour period is 65.5 dB. Assume, as a second example, that ten such 30-second overflights occur in daytime hours during the next 24-hour period, with the same ambient sound level of 50 dB during the remaining 23 hours and 55 minutes of the day. The DNL for this 24-hour period is 75.4 dB. Clearly, the averaging of noise over a 24-hour period does not ignore the louder single events and tends to emphasize both the sound levels and number of those events. This is the basic concept of a time-average sound metric, and specifically the DNL.

C.3 Noise Effects

C.3.1 Hearing Loss

Noise-induced hearing loss is probably the best-defined of the potential effects of human exposure to excessive noise. Federal workplace standards for protection from hearing loss allow a time-average level of 90 dB over an 8-hour work period, or 85 dB averaged over a 16-hour period. An outdoor DNL of 75 dBA is considered the threshold above which the risk of hearing loss should be evaluated. Following guidelines recommended by the Committee on Hearing, Bioacoustics, and Biomechanics of the National Research Council, the average change in the threshold of hearing for people exposed to DNL equal to or greater than 75 dBA was evaluated. Results indicated that an average of 1 dBA hearing loss could be expected for people exposed to DNL equal to or greater than 75 dBA. For the most sensitive 10 percent of the exposed population, the maximum anticipated hearing loss would be 4 dBA. These hearing loss projections must be considered conservative as the calculations are based on an average daily outdoor exposure of 16 hours (7:00 a.m. to 10:00 p.m.) over a 40-year period. Since it is unlikely that airport neighbors will remain outside their homes 16 hours per day for extended periods of time, there is little possibility of hearing loss below a DNL of 75 dB, and this level is extremely conservative.

C.3.2 Nonauditory Health Effects

Nonauditory health effects of long-term noise exposure, where noise may act as a risk factor, have never been found to occur at levels below those protective against noise-induced

hearing loss, described above. Most studies attempting to clarify such health effects have found that noise exposure levels established for hearing protection will also protect against any potential nonauditory health effects, at least in workplace conditions. The best scientific summary of these findings is contained in the lead paper at the National Institute of Health Conference on Noise and Hearing Loss, held on 22-24 January 1990 in Washington, D.C.

"The nonauditory effects of chronic noise exposure, when noise is suspected to act as one of the risk factors in the development of hypertension, cardiovascular disease, and other nervous disorders, have never been proven to occur as chronic manifestations at levels below these criteria (an average of 75 dBA for complete protection against hearing loss for an eight-hour day). At the recent (1988) International Congress on Noise as a Public Health Problem, most studies attempting to clarify such health effects did not find them at levels below the criteria protective of noise-induced hearing loss, and even above these criteria, results regarding such health effects were ambiguous. Consequently, one comes to the conclusion that establishing and enforcing exposure levels protecting against noise-induced hearing loss would not only solve the noise-induced hearing loss problem but also any potential nonauditory health effects in the work place." (Reference C.9; parenthetical wording added for clarification.)

Although these findings were directed specifically at noise effects in the work place, they are equally applicable to aircraft noise effects in the community environment. Research studies regarding the nonauditory health effects of aircraft noise are ambiguous, at best, and often contradictory. Yet, even those studies which purport to find such health effects use time-average noise levels of 75 dB and higher for their research.

For example, in an often-quoted paper, two University of California at Los Angeles (UCLA) researchers apparently found a relationship between aircraft noise levels under the approach path to Los Angeles International Airport and increased mortality rates among the exposed residents by using an average noise exposure level greater than 75 dB for the "noise-exposed" population (Reference C.10). Nevertheless, three other UCLA professors analyzed those same data and found no relationship between noise exposure and mortality rates (Reference C.11).

In summary, there is no scientific basis for a claim that potential health effects exist for aircraft DNL below 75 dB.

C.3.3 Annoyance

The primary effect of aircraft noise on exposed communities is one of annoyance. Noise annoyance is defined by the U.S. Environmental Protection Agency as any negative subjective reaction on the part of an individual or group (Reference C.3). As noted in the discussion of DNL above, community annoyance is best predicted by that metric.

It is often suggested that a lower DNL, such as 60 or 55 dB, be adopted as the threshold of community noise annoyance for airport environmental analysis documents. While there is no technical reason why a lower level cannot be measured or calculated for comparison purposes, a DNL of 65 dB:

- provides a valid basis for comparing and assessing community noise effects;
- represents a noise exposure level which is normally dominated by aircraft noise and not other community or nearby highway noise sources; and
- reflects the FAA's threshold for grant-in-aid funding of airport noise mitigation projects.
- United States Department of Housing and Urban Development also establishes a DNL standard of 65 dB for eligibility for federally guaranteed home loans.

C.3.4 Speech Interference

Speech interference associated with aircraft noise is a primary cause of annoyance to individuals on the ground. The disruption of routine activities such as radio or television listening, telephone use, or family conversation gives rise to frustration and irritation. The quality of speech communication is also important in classrooms, offices, and industrial settings and can cause fatigue and vocal strain in those who attempt to communicate over the noise. Research has shown that "whenever intrusive noise exceeds approximately 60 dB indoors, there will be interference with speech communication" (Reference C.5). A steady A-weighted background sound level of 60 dB will produce 93 percent intelligibility; that of 70 dB will produce 66 percent intelligibility; and that of 75 dB will produce 2 percent intelligibility (Figure D-1 in Reference C.3).

C.3.5 Sleep Interference

Sleep interference may be measured in either of two ways. "Arousal" represents actual awakening from sleep, while a change in "sleep stage" represents a shift from one of four sleep stages to another stage of lighter sleep without actual awakening. In general, arousal requires a somewhat louder noise level than does a change in sleep stage.

A recent analysis sponsored by the Air Force summarized 21 published studies concerning the effects of noise on sleep (Reference C.14). The analysis concluded that a lack of reliable studies in homes, combined with large differences among the results from the various laboratory studies and the limited in-home studies, did not permit development of an acceptable accurate assessment procedure. The noise events used in the laboratory studies and in contrived in-home studies were presented at much higher rates of occurrence than would normally be experienced in the home. None of the laboratory studies was of sufficiently long duration to determine any effects of habituation, such as those which would occur under normal community conditions.

Nevertheless, some guidance is available in judging sleep interference. The U.S. Environmental Protection Agency (USEPA) identified an indoor DNL of 45 dB as necessary

to protect against sleep interference (Reference C.3). Assuming a very conservative structural noise insulation of 20 dB for typical dwelling units, this corresponds to an outdoor DNL of 65 dB as minimizing sleep interference.

The Federal Interagency Committee on Noise (Reference C.5) reviewed the sleep disturbance issue and presented an Air Force-developed sleep disturbance dose-response prediction curve, which is based on data from Reference C.14, as an interim tool for analysis of potential sleep disturbance. This interim curve shows that for an indoor SEL of 65 dB, approximately 15 percent or less of those exposed should be awakened.

C.3.6 Noise Effects on Domestic Animals and Wildlife

Animal species differ greatly in their responses to noise. Each species has adapted, physically and behaviorally, to fill its ecological role in nature, and its hearing ability usually reflects that role. Animals rely on their hearing to avoid predators, obtain food, and communicate with and attract other members of their species. Aircraft noise may mask or interfere with these functions. Secondary effects may include nonauditory effects similar to those exhibited by humans - stress, hypertension, and other nervous disorders. Tertiary effects may include interference with mating and resultant population declines.

Many scientific studies are available regarding the effects of noise on wildlife and some anecdotal reports of wildlife "flight due to noise." Few of these studies or reports include any reliable measures of the actual noise levels involved.

In the absence of definitive data on the effect of noise on animals, the Committee on Hearing, Bioacoustics, and Biomechanics proposed that protective noise criteria for animals be taken to be the same as for humans (Reference C.16).

C.3.7 Effects of Noise-Induced Vibration on Structures and Humans

The sound from an aircraft overflight travels from the exterior to the interior of the house in one of two ways: through the solid structural elements and directly through the air. The sound transmission starts with noise impinging on the wall exterior. Some of this sound energy will be reflected away and some will make the wall vibrate. The vibrating wall radiates sound into the airspace, which in turn sets the interior finish surface vibrating, with some of the energy lost in the airspace. This surface then radiates sound into the dwelling interior. Vibrational energy also bypasses the air cavity by traveling through the studs and edge connections.

Normally, the most sensitive components of a structure to airborne noise are the windows and, infrequently, the plastered walls and ceilings. An evaluation of the peak sound pressure impinging on the structure is normally sufficient to determine the possibility of damage. In general, at sound levels above 130 dB, there is the possibility of structural damage. While certain frequencies (such as 30 Hz for window breakage) may be of more concern than other frequencies, conservatively, only sounds lasting more than 1 second above a sound level of 130 dB are potentially damaging to structural components (Reference C.17).

In terms of average acceleration of wall or ceiling vibration, the thresholds for structural damage (C.18) are:

- 0.5 meters/sec/sec—threshold of risk of damage to sensitive structures (e.g., ancient monuments); and
- meters/sec/sec—threshold of risk of damage to normal dwellings (e.g., houses with plaster ceilings and walls).

Noise-induced structural vibration may also cause annoyance to dwelling occupants because of induced secondary vibrations, or "rattle," of objects within the dwelling - hanging pictures, dishes, plaques, and bric-a-brac. Loose window panes may also vibrate noticeably when exposed to high levels of aircraft noise, causing homeowners to fear breakage. In general, such noise-induced vibrations occur at sound levels above those considered normally compatible with residential land use. Thus, assessments of noise exposure levels for compatible land use should also be protective of noise-induced secondary vibrations.

In the assessment of vibrations on humans, the following factors determine if a person will perceive and possibly react to building vibrations:

- Type of excitation: steady state, intermittent, or impulsive vibration;
- Frequency of the excitation. ISO 2631-2 (Reference C.18) recommends a frequency range of 1 to 80 Hz for the assessment of vibration on humans;
- Orientation of the body with respect to the vibration;
- The use of the occupied space; and
- Time of day.

C.3.8 Noise Effects on Terrain

It has been suggested that noise levels associated with low-flying aircraft may affect the terrain under the flight path by disturbing fragile soil or snow structures, especially in mountainous areas, causing landslides or avalanches. There are no known instances of such effects, and it is considered improbable that such effects will result from routine, subsonic aircraft operations.

C.3.9 Noise Effects on Historical and Archaeological Sites

Because of the potential for increased fragility of structural components of historical buildings and other historical sites, aircraft noise may affect such sites more severely than newer, modern structures. Again, there are few scientific studies of such effects to provide guidance for their assessment.

One study involved the measurements of sound levels and structural vibration levels in a superbly restored plantation house, originally built in 1795, and now situated approximately 1,500 feet from the centerline at the departure end of Runway 19L at Washington Dulles International Airport. These measurements were made in connection with the proposed

scheduled operation of the supersonic Concorde airplane at Dulles (Reference C.19). There was a special concern for the building's windows, since roughly half of the 324 panes were original. No instances of structural damage were found. Interestingly, despite the high levels of noise during Concorde takeoffs, the induced structural vibration levels were actually less than those induced by touring groups and vacuum cleaning.

As noted above for the noise effects of noise-induced vibrations of normal structures, assessments of noise exposure levels for normally compatible land uses should also be protective of historic and archaeological sites.

C.4 Noise Level Reduction Guidelines

A study that provides in-depth, state-of-the-art noise level reduction guidelines was prepared for the Naval Facilities Engineering Command (NAVFAC) in April 2005. The title of the document is *Guidelines for the Sound Insulation of Residences Exposed to Aircraft Operations* (C.20). A copy of this document can be obtained from NAVFAC Southern Division, Charleston, SC.

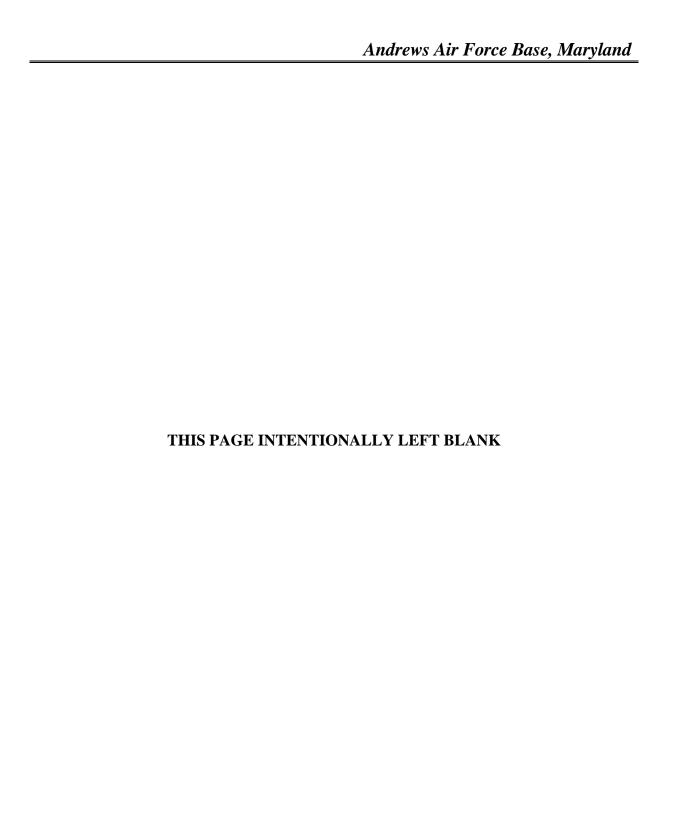
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- C.2. "Quantities and Procedures for Description and Measurement of Environmental Sound, Part 1," American National Standards Institute Standard ANSI S12.9-1988.
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Appendix D BRANDYWINE AND DAVIDSONVILLE LANDING ZONES



BRANDYWINE AND DAVIDSONVILLE LANDING ZONES

The Brandywine and Davidsonville sites are communication sites supporting the 89th Airlift Wing at Andrews AFB. Brandywine is located ten miles south of Andrews AFB and Davidsonville is located approximately 20 miles northeast of the Base. Brandywine covers 1,635 acres, most of which are undeveloped. Davidsonville, which has over 900 acres, is in a mix of developed, semi-developed, and wooded land.

Aircrews from the 1st Helicopter Squadron (1 HS) at Andrews AFB operate UH-1N aircraft and use the landing zones (LZs) at Davidsonville and Brandywine to practice unimproved landing area operations. An "unimproved landing area" is defined as no runway. The two sites are used because they afford the opportunity for the aircrews to maintain proficiency in unimproved landing area operations while remaining close to Andrews AFB, a requirement necessary for them to meet the response times associated with the 1 HS mission.

The sites have been surveyed as helicopter LZs in accordance with Air Force Instruction (AFI) 13-217 (*Drop Zone and Landing Zone Operations*) and establishment of clear zones (CZs) and accident potential zones (APZs) (see Subsection 4.6) is not required. Additionally, operations at the LZs are accomplished in accordance with AFI 11-202, Volume 3 (*General Flight Rules*) and AFI 13-217 regarding aircraft safety and flight rules.

NOISEMAP Version 7.296 was used to calculate and plot the DNL noise contours based on the average busy-day aircraft operations data collected in May 2007 and described in the Brandywine and Davidsonville sections below. The noise levels presented in this appendix are A-weighted (see Subsection 4.4).

D.1 Brandywine

Aircraft Operations

Aircraft arrive at Brandywine from Andrews AFB and return to the Base using standardized flight tracks depicted in Figures 3.1 and 3.2. Figure D.1 depicts the closed pattern flight tracks for the Brandywine LZs.

1st Helicopter Squadron aircrews fly 740 annual and 2.85 average busy day sorties at Brandywine, which has four LZs. Sorties are flown 260 days per year and about 21 percent of the sorties are at night (10:00 p.m. to 7:00 a.m.). Each aircraft is at Brandywine for about 30 minutes and accomplishes two to four closed patterns per sortie. Annual and average busy day closed pattern operations are 4,440 and 17.08 operations, respectively. Patterns are flown at 300 feet above ground level (AGL). Aircraft remain within 1 mile of the landing zone (LZ) when conducting operations. The elevations of the LZs range from 180 to 260 feet above mean sea level (MSL).

Noise Exposure

Figure D.2 shows the DNL noise contours plotted in 5 dB increments, ranging from DNL 45 dB to DNL at or above 60 dB. Table D.1 shows the off-installation noise exposure within the DNL 45 dB and greater noise exposure area for aircraft operations at Brandywine in terms of acreage and estimated population. The discussions in Subsection 4.4 concerning DNL as a measure of the noise environment and the process used to determine the population within the noise zones apply to Brandywine.

Table D.1 Area and Population within DNL 45 dB and Greater Noise Exposure Area, Brandywine (Off-Installation)

DNL Noise Zone	Acres	Population
45-49	1,364	239
50-54	630	168
55–59	0	0
60+	0	0
Total	1,994	407

From Table D.1, a total of 1,994 acres and 407 persons are expected to be in the off-installation area within the DNL 45 dB and greater noise exposure area. The largest affected population is within the DNL 45–49 dB noise zone. This area is estimated to contain 1,364 acres in off-installation land area (68 percent of the total) and an estimated population of 239 persons (59 percent of the total) based on the calculated population densities for the area.

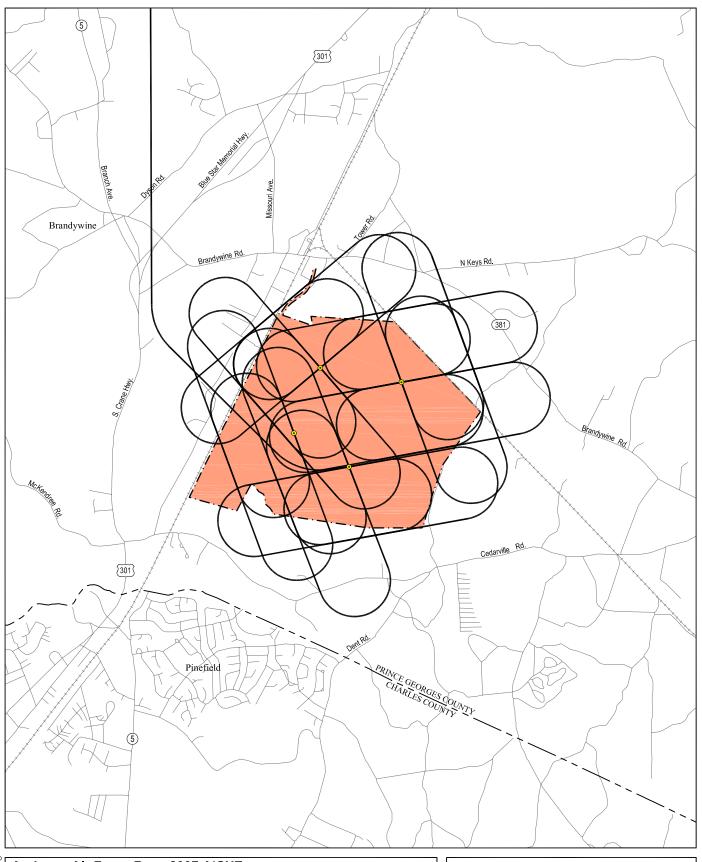
Incompatible Land Use

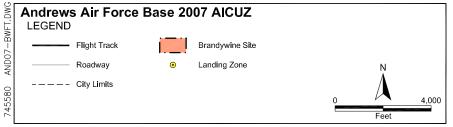
As previously mentioned, CZs and APZs are not established for the LZs at Brandywine. Additionally, as depicted in Figure D.2, the noise from helicopter operations at the Brandywine LZs does not exceed DNL 65 dB, the lowest level used for incompatible land use evaluation resulting from aircraft noise. For these reasons, there is no incompatible land use due to the helicopter operations at the Brandywine LZs when considering the CZ, APZ, and noise zone criteria in Table 4.3 in Subsection 4.6.3.2.

D.2 Davidsonville

Aircraft Operations

Aircraft arrive at Davidsonville from Andrews AFB and return to the Base using standardized flight tracks depicted in Figures 3.1 and 3.2. Figure D.3 depicts the closed pattern flight tracks for the Davidsonville LZ.

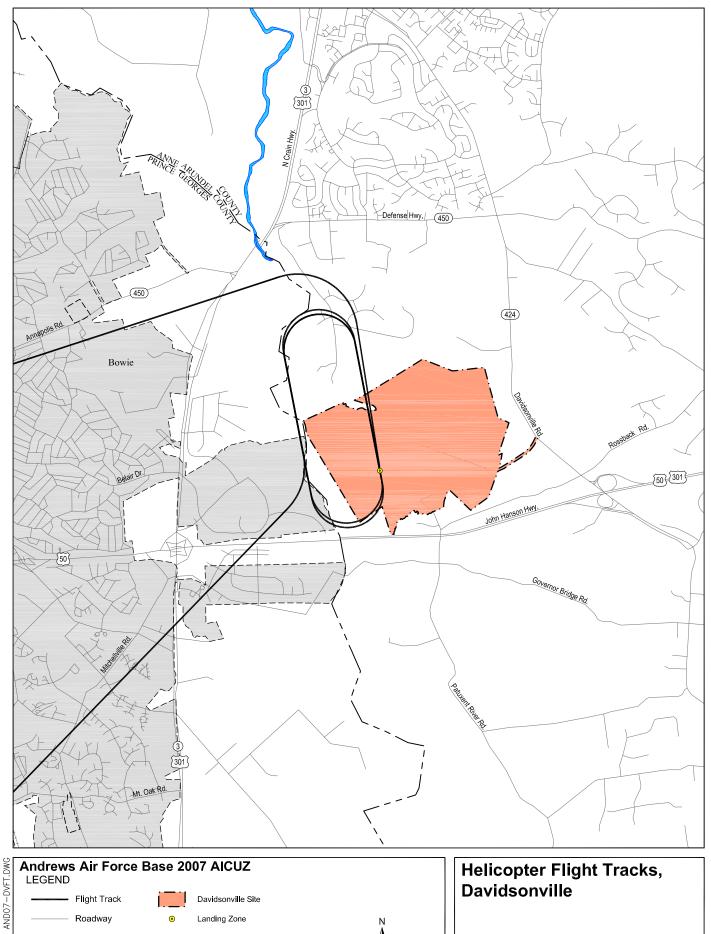


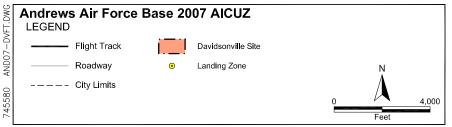


Helicopter Flight Tracks, Brandywine

Figure D.1







Helicopter Flight Tracks, Davidsonville

Figure D.3

1st Helicopter Squadron aircrews fly 977 annual and 3.76 average busy day sorties at Davidsonville, which has one LZ. Sorties are flown 260 days per year and about 21 percent of the sorties are at night (10:00 p.m. to 7:00 a.m.). Each aircraft is at Davidsonville for about 30 minutes and accomplishes two to four closed patterns per sortie. Annual and average busy day closed pattern operations are 5,862 and 22.55 operations, respectively. Patterns are flown at 300 feet AGL. Aircraft remain within 1 mile of the LZ when conducting operations. The LZ is 122 feet above MSL.

Noise Exposure

Figure D.4 shows the DNL noise contours plotted in 5 dB increments, ranging from DNL 45 dB to DNL at or above 60 dB. Table D.2 shows the off-installation noise exposure within the DNL 45 dB and greater noise exposure area for aircraft operations at Davidsonville in terms of acreage and estimated population. The discussions in Subsection 4.4 concerning DNL as a measure of the noise environment and the process used to determine the population within the noise zones apply to Davidsonville.

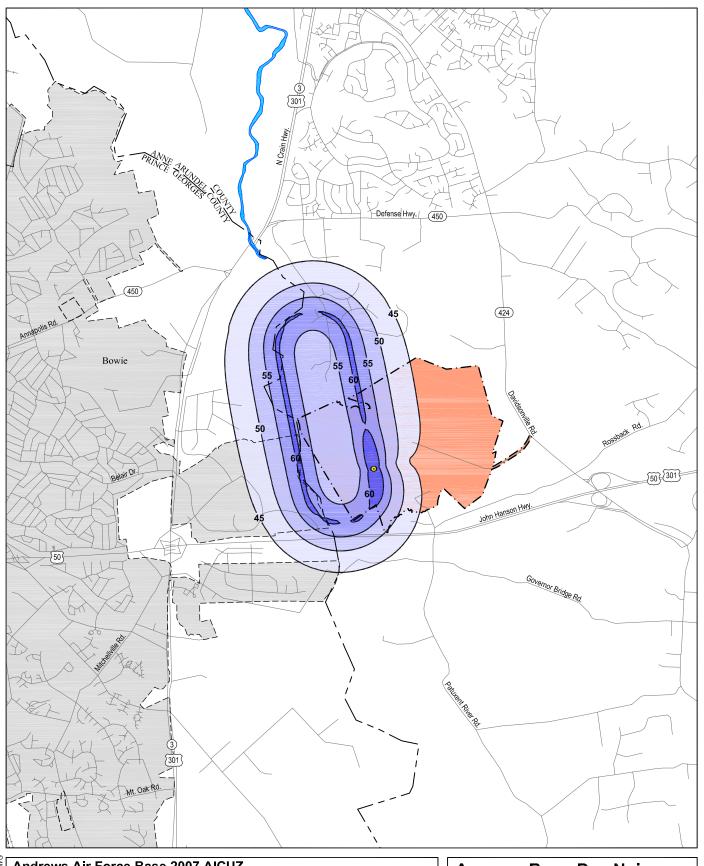
Table D.2 Area and Population within DNL 45 dB and Greater Noise Exposure Area, Davidsonville (Off-Installation)

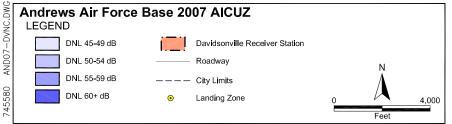
DNL Noise Zone	Acres	Population
45-49	561	145
50-54	436	109
55–59	395	104
60+	61	17
Total	1,453	375

From Table D.2, a total of 1,453 acres and 375 persons are expected to be in the off-installation area within the DNL 45 dB and greater noise exposure area. The largest affected population is within the DNL 45–49 dB noise zone. This area is estimated to contain 561 acres in off-installation land area (39 percent of the total) and an estimated population of 145 persons (39 percent of the total) based on the calculated population densities for the area.

Incompatible Land Use

As previously mentioned, CZs and APZs are not established for the LZs at Davidsonville. Additionally, as depicted in Figure D.4, the noise from helicopter operations at the Davidsonville LZ does not exceed DNL 65 dB, the lowest level used for incompatible land use evaluation resulting from aircraft noise. For these reasons, there is no incompatible land use due to the helicopter operations at the Davidsonville LZ when considering the CZ, APZ, and noise zone criteria in Table 4.3 in Subsection 4.6.3.2.





Average Busy-Day Noise Contours for 2007, Davidsonville

Figure D.4

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